

[4335-30]

#### DEPARTMENT OF THE INTERIOR

Office of Natural Resources Revenue

**30 CFR Parts 1202 and 1206** 

[Docket No. ONRR-2012-0004; DS63644000 DRT000000.CH7000

201D1113RT]

RIN 1012-AA26

Consolidated Federal Oil and Gas and Federal and Indian Coal Valuation Reform

**AGENCY:** Office of Natural Resources Revenue (ONRR), Interior.

**ACTION:** Final rule.

SUMMARY: ONRR is re-issuing certain regulations associated with the valuation of Federal oil and gas and Federal and Indian coal to implement a March 29, 2019 Court order that vacated ONRR's 2017 repeal of those regulations. These republished regulations implement the court's order by recodifying the regulations that were in effect prior to the vacated rulemaking.

DATES: This rule is effective on September 7, 2017 because a Court vacated the rule that became effective on that date (82 FR 36934). The vacated rule repealed the original publication of this rule (81 FR 43338). The attempted postponement of the effectiveness of the original

publication (82 FR 11823) was also vacated by Court order. The combined effect of the original

these regulations for production occurring from and after January 1, 2017. **FOR FURTHER INFORMATION CONTACT:** For questions on technical issues, contact

Ms. Amy Lunt at (303) 231-3746, or Mr. Dane Templin at (303) 231-3125.

publication, vacated postponement, and vacated repeal rule is that industry must comply with

#### SUPPLEMENTARY INFORMATION:

#### I. Executive Summary

ONRR published the Consolidated Federal Oil & Gas and Federal & Indian Coal Valuation Reform Rule ("2016 Valuation Rule") on July 1, 2016 (81 FR 43338), with an effective date of January 1, 2017. However, Federal and Indian Lessees were not required to report and pay royalties under the 2016 Valuation Rule until February 28, 2017. On February 27, 2017, after the 2016 Valuation Rule had been codified in the CFR, ONRR attempted to postpone the effectiveness of the 2016 Valuation Rule pursuant to 5 U.S.C. 705 of the Administrative Procedure Act with the publication of the Postponement of Effectiveness of the Consolidated Federal Oil & Gas and Federal & Indian Coal Valuation Reform Rule ("2017 Postponement Rule;" published at 82 FR 11823). Litigation challenging the 2017 Postponement Rule was filed and, on August 30, 2017, a Federal judge ruled ONRR's attempted postponement violated the Administrative Procedures Act. *Becerra*, et al. v. U.S. Dep't of the Interior, et al., 276 F.Supp3d 953 (N.D. Cali, 2017).

On August 7, 2017, ONRR repealed the 2016 Valuation Rule by publishing the Repeal of the Consolidated Federal Oil & Gas and Federal & Indian Coal Valuation Reform Rule ("2017 Repeal Rule") (81 FR 36934). The States of California and New Mexico filed litigation to challenge the 2017 Repeal Rule. On March 29, 2019, the United States District Court for the Northern District of California issued a decision vacating the 2017 Repeal Rule. *See California, et al., v. U.S. Dep't. of the Int., et al.,* 381 F.Supp.3d 1153 (N.D. Ca. 2019). The Court's vacatur of the 2017 Postponement Rule and the 2017 Repeal Rule "reinstat[ed] the [2016] Valuation Rule." *State of California, et al. v. U.S. Dep't of the Interior, et al.*, Case No.: C 17-5948 SBA, Order dated July 30, 2020, pp. 1, 6. Thus, compliance is required with the requirements of the

2016 Valuation Rule from and after its original effective date, January 1, 2017. ONRR is reissuing the 2016 Valuation Rule to recodify the 2016 Valuation Rule in the Code of Federal Regulations (CFR).

Following the reinstatement of the 2016 Valuation Rule, industry filed litigation to challenge the 2016 Valuation Rule. That litigation is currently pending in the United States District Court for the District of Wyoming. On October 8, 2019, the Court entered an order granting in part and denying in part industry's request for a preliminary injunction. The Court refused to enjoin the portions of the 2016 Valuation Rule applicable to Federal oil and gas but enjoined the portions of the 2016 Valuation Rule applicable to Federal and Indian coal. *Cloud Peak Energy Inc.*, *et al.*, *v. U.S. Dep't. of the Int.*, *et al.*, 415 F.Supp.3d 1034 (D. Wyo. 2019). Thus, as of the date of this Federal Register notice, the portions of 2016 Valuation Rule applicable to coal produced from Federal and Indian leases are enjoined. *Id.* at 1053. For Federal and Indian coal valuation only, you should continue to refer to the 2015 annual edition of 30 CFR 1206 subparts F (Federal coal) and J (Indian coal).

#### **II. Procedural Matters**

Because it is undisputed that the 2016 Valuation Rule was reinstated by operation of law, ONRR finds good cause to issue this final rule without notice and opportunity for public comment under 5 U.S.C. 553(b)(3)(B). Additionally, a 30-day period is not required between publication of a final rule and its effective date under 5 U.S.C. 553(d). As mentioned above, the Court's Order reinstated the 2016 Valuation Rule, effective January 1, 2017.

#### 1. Derivation Table

The following derivation table lists the sections of the respective subparts to be changed:

DERIVATION TABLE FOR PART 1206

The requirements of section:	Are derived from section:
Subpart C—Federal Oil	
1206.20	1206.101; 1206.151; 1206.251; 1206.451.
1206.101	1206.102.
1206.102	1206.103.
1206.103	1206.104.
1206.106	1206.105.
1206.107	1206.106.
1206.108	1206.107.
1206.109	1206.108.
1206.110	1206.109.
1206.111	1206.110.
1206.112	1206.111.
1206.113	1206.112.
1206.114	1206.113.
1206.115	1206.114.
1206.116	1206.115.
1206.117	1206.116.
1206.118	1206.117.
	—Federal Gas
1206.140	1206.150.
1206.141(a)(1)–(3)	1206.152(a)(1).
1206.141(b)(1)–(3)	1206.152(a)(2).
1206.141(b)(4)	1206.152(b)(1)(iv).
1206.142(a)(4)	1206.153(a)(1).
1206.142(b)	1206.153(a)(2).
1206.142(c)	1206.153(b)(1)(i).
1206.143(a)(1) and (b)	1206.152(b)(1)(ii); 1206.153(b)(1)(ii).
1206.143(a)(2)	1206.152(f); 1206.153(f).
1206.143(c)	1206.152(b)(1)(iii);1206.153(b)(1)(iii).
1206.144	1206.152(c)(1)–(3); 1206.153(c)(1)–(3).
1206.145	1206.152(e)(1) and (2); 1206.153(e)(1) and (2);
1200.1.10	1206.157(c)(1)(ii) and (c)(2)(iii);
	1206.159(c)(1)(ii) and (c)(2)(iii).
1206.146	1206.152(i); 1206.153(i).
1206.147	1206.152(k); 1206.153(k).
1206.148	1206.152(g); 1206.153(g).
1206.149	1206.152(I); 1206.153(I).
1206.150	1206.154.
1206.151	1206.155.
1206.152(a)	1206.156(a).
1206.152(b)	1206.156(a). 1206.156(b); 1206.157(a)(2) and (b)(3).
1206.152(c)(1)	1206.157(a)(2) and (b)(4).
1206.152(f)	1206.157(a)(4).
1206.153(b)	1206.157(d)(4).
1206.153(c)	1206.157(f). 1206.157(g).
1206.154(a)	1206.157(g). 1206.157(b).
1206.154(e)–(h)	1206.157(b). 1206.157(b)(2)(i)–(iii).
1206.154(i)	1206.157(b)(2)(iv).

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1206.155.....
                          1206.157(c)(1)(i)–(ii).
1206.156.....
                          1206.157(c)(2)(i)–(iv).
1206.157(a)(1) and (c).....
                          1206.156(d).
1206.157(a)(2) and 1206.158.....
                          1206.157(e).
                          1206.158(a).
1206.159(a)(1).....
1206.159(b).....
                          1206.158(b).
1206.159(c)(1) and (2).....
                          1206.158(c)(1) and (2).
1206.159(d).....
                          1206.158(d)(1).
1206.160.....
                          1206.159(a).
1206.161.....
                          1206.159(b).
1206.162.....
                          1206.159(c)(1).
1206.163.....
                          1206.159(c)(2).
1206.164.....
                          1206.159(d).
1206.165.....
                          1206.159(e).
                   Subpart F-
                          -Federal Coal
1206.250.....
                          1206.250.
                          1206.254; 1206.255; 1206.260.
1206.251.....
1206.252(d).....
                          1206.258(a); 1206.261(b).
1206.260(a)(1) and (b).....
                          1206.261(a).
1206.260(c)(2).....
                          1206.261(a)(2).
                          1206.261(c)(3).
1206.260(d).....
1206.260(e).....
                          1206.261(c)(1), (c)(2), and (e).
1206.260(f).....
                          1206.262(a)(4).
1206.260(g).....
                          1206.262(a)(2) and (a)(3).
1206.261.....
                          1206.262(a)(1).
1206.262.....
                          1206.262(b).
1206.263.....
                          1206.262(c)(1).
1206.264.....
                          1206.262(c)(2).
1206.265.....
                          1206.262(d).
1206.266.....
                          1206.262(e).
1206.267(a).....
                          1206.258(a).
1206.267(b)(2).....
                          1206.258(c); 1206.260.
1206.267(c).....
                          1206.259(a)(4).
1206.267(d).....
                          1206.259(a)(2) and (a)(3).
1206.267(e).....
                          1206.258(e).
1206.268.....
                          1206.259(a)(1).
1206.269.....
                          1206.259(b).
1206.270.....
                          1206.259(c)(1).
1206.271.....
                          1206.259(c)(2).
1206.272.....
                          1206.259(d).
1206.273.....
                          1206.259(e).
                   Subpart J-
                          -Indian Coal
1206.450.....
                          1206.450.
1206.451.....
                          1206.453; 1206.454; 1206.459.
1206.460.....
                          1206.461(a)(1).
1206.463.....
                          1206.461(c).
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# 2. Regulatory Planning and Review (Executive Orders 12866 and 13563)

Executive Order (E.O.) 12866 provides that the Office of Information and Regulatory Affairs

(OIRA) of the Office of Management and Budget (OMB) will review all significant rulemakings. While the 2016 Valuation Rule was considered significant when originally published, its republication here is not significant. The republication restates existing law, and does not change the law in any way.

Executive Order 13563 reaffirms the principles of E.O. 12866, while calling for improvements in the nation's regulatory system to promote predictability, to reduce uncertainty, and to use the best, most innovative, and least burdensome tools for achieving regulatory ends. This rule is consistent with the requirements of E.O. 13563 because it restates the law without change, as required by court order.

# 3. <u>Regulatory Flexibility Act</u>

The Department certified that the 2016 Valuation Rule did not have a significant economic effect on a substantial number of small entities under the Regulatory Flexibility Act (5 U.S.C. 601 *et seq.*). Thus, a Regulatory Flexibility Analysis was not required, and, accordingly, a Small Entity Compliance Guide was not required. Similarly, the Regulatory Flexibility Analysis and Small Entity Compliance Guide are not required to republish the 2016 Valuation Rule.

Your comments are important. The Small Business and Agriculture Regulatory Enforcement Ombudsman and ten Regional Fairness Boards receive comments from small businesses about Federal agency enforcement actions. The Ombudsman annually evaluates the enforcement activities and rates each agency's responsiveness to small business. If you wish to comment on ONRR's actions, call 1 (888) 734-3247. You may comment to the Small Business Administration without fear of retaliation. Allegations of discrimination/retaliation filed with the Small Business Administration will be investigated for appropriate action.

# 4. Small Business Regulatory Enforcement Fairness Act

The 2016 Valuation Rule was not a major rule under 5 U.S.C. 804(2), the Small Business Regulatory Enforcement Fairness Act. The rule:

- a. Did not have an annual effect on the economy of \$100 million or more.
- b. Did not cause a major increase in costs or prices for consumers; individual industries; Federal, State, or local government agencies; or geographic regions.
- c. Did not have significant adverse effects on competition, employment, investment, productivity, innovation, or the ability of U.S.-based enterprises to compete with foreign-based enterprises. ONRR is the only agency that promulgates rules for royalty valuation on Federal oil and gas leases and Federal and Indian coal leases.

This republication of the 2016 Valuation Rule is not a major rule because it simply republishes the law, as determined by court order.

# 5. Unfunded Mandates Reform Act

The 2016 Valuation Rule did not impose an unfunded mandate on State, local, or Tribal governments or the private sector of more than \$100 million per year. The 2016 Valuation Rule did not have a significant or unique effect on State, local, or Tribal governments or the private sector. ONRR was not required to provide a statement containing the information that the Unfunded Mandates Reform Act (2 U.S.C. 1501 *et seq.*) requires because the 2016 Valuation Rule was not an unfunded mandate. Similarly, this republication of the 2016 Valuation Rule is not an unfunded mandate.

#### 6. Takings (E.O. 12630)

Under the criteria in section 2 of E.O. 12630, the 2016 Valuation Rule did not have any significant takings implications. The rule did not impose conditions or limitations on the use of any private property. The rule applied to Federal oil, Federal gas, Federal coal, and Indian coal

leases only. Therefore, the rule did not require a Takings Implication Assessment, and this republication of the 2016 Valuation Rule does not either.

# 7. Federalism (E.O. 13132)

Under the criteria in section 1 of E.O. 13132, the 2016 Valuation Rule did not have sufficient Federalism implications to warrant the preparation of a Federalism summary impact statement. The management of Federal oil leases, Federal gas leases, and Federal and Indian coal leases is the responsibility of the Secretary of the Interior, and ONRR distributes all of the royalties that it collects from the leases to States, Tribes, and individual Indian mineral owners. The rule did not impose administrative costs on States or local governments. The rule also did not substantially and directly affect the relationship between the Federal and State governments. Similarly, the republication of the 2016 Valuation Rule does not require a Federalism summary impact statement either.

# 8. <u>Civil Justice Reform (E.O. 12988)</u>

The 2016 Valuation Rule, as well as the republication, comply with the requirements of E.O. 12988. Specifically, the republished rule:

- a. Meets the criteria of section 3(a), which requires that ONRR review all regulations to eliminate errors and ambiguity and write them to minimize litigation.
- b. Meets the criteria of section 3(b)(2), which requires that ONRR write all regulations in clear language using clear legal standards.

# 9. Consultation with Indian Tribal Governments (E.O. 13175)

Under the criteria in E.O. 13175, ONRR evaluated the 2016 Valuation Rule, and determined that it potentially affected Federally-recognized Indian Tribes. Specifically, the rule changed the valuation method for coal produced from Indian leases. Accordingly:

- a. ONRR held a public workshop on October 20, 2011, in Albuquerque, New Mexico, to consider Tribal comments on the Indian coal valuation regulations.
- b. ONRR solicited comments from all Tribes and received comments from a Tribe through an Advance Notice of Proposed Rulemaking published on May 27, 2011 (76 FR 30881).
- c. ONRR requested further comments from its Tribal partners through our bi-annual State and Tribal Royalty Audit Committee meetings held in May and November 2015.
  - d. ONRR considered Tribal views in the 2016 Valuation Rule. See 82 FR 36952.

Because this rule republishes the 2016 Valuation Rule without change, ONRR did not solicit Tribal comments on the republication.

# 10. Paperwork Reduction Act

The 2016 Valuation Rule:

- a. Did not contain any new information collection requirements.
- b. Did not require a submission to OMB under the Paperwork Reduction Act of 1995 (44 U.S.C. 3501 *et seg.*).

The rule also referred to, but did not change, the information collection requirements that OMB already approved under OMB Control Numbers 1012-0004, 1012-0005, and 1012-0010. Similarly, this republication of the 2016 Valuation Rule does not contain any new information collection requirements or submissions to OMB. Since the rule reorganized ONRR's regulations, please refer to the Derivations Table in Section II for specifics. The corresponding information collection burden tables will be updated during the normal renewal cycle. *See* 5 CFR 1320.4(a)(2).

#### 11. National Environmental Policy Act

The 2016 Valuation Rule did not constitute a major Federal action significantly affecting the

quality of the human environment. ONRR was not required to provide a detailed statement under the National Environmental Policy Act of 1969 (NEPA) because the rule qualified for a categorical exclusion under 43 CFR 46.210(c) and (i) and the DOI Departmental Manual, part 516, section 15.4.D: "(c) Routine financial transactions including such things as . . . audits, fees, bonds, and royalties . . . (i) Policies, directives, regulations, and guidelines: That are of an administrative, financial, legal, technical, or procedural nature." ONRR also determined that the rule was not involved in any of the extraordinary circumstances listed in 43 CFR 46.215 that require further analysis under NEPA. The procedural changes resulting from the amendments had no consequence on the physical environment. The rule did not alter, in any material way, natural resources exploration, production, or transportation. Likewise, this republication of the 2016 Valuation Rule does not alter, in any material way, natural resources exploration, production, or transportation because it republishes the law, as determined by court order.

# 12. <u>Effects on the Nation's Energy Supply (E.O. 13211)</u>

The 2016 Valuation Rule was not a significant energy action under the definition in E.O. 13211. Nor is this republication of the 2016 Valuation Rule a significant energy action under the definition in E.O. 13211. Thus, a Statement of Energy Effects is not required.

#### List of Subjects in 30 CFR Parts 1202 and 1206

Coal, Continental shelf, Government contracts, Indian lands, Mineral royalties, Natural gas, Oil, Oil and gas exploration, Public lands—mineral resources, Reporting and recordkeeping requirements.

# **Authority and Issuance**

For the reasons discussed in the preamble, ONRR amends 30 CFR parts 1202 and 1206 as set forth below:

#### **PART 1202—ROYALTIES**

1. The authority citation for part 1202 continues to read as follows:

**Authority**: 5 U.S.C. 301 et seq., 25 U.S.C. 396 et seq., 396a et seq., 2101 et seq.; 30 U.S.C. 181 et seq., 351 et seq., 1001 et seq., 1701 et seq.; 31 U.S.C. 9701; 43 U.S.C. 1301 et seq., 1331 et seq., and 1801 et seq.

# Subpart B—Oil, Gas, and OCS Sulfur, General

2. In § 1202.51, revise paragraph (b) to read as follows:

# § 1202.51 Scope and definitions.

\* \* \* \* \*

(b) The definitions in § 1206.20 of this chapter are applicable to subparts B, C, D, and J of this part.

# Subpart F—Coal

3. Add § 1202.251 to subpart F to read as follows:

# § 1202.251 What coal is subject to royalties?

- (a) All coal (except coal unavoidably lost as BLM determines under 43 CFR part 3400) from a Federal or Indian lease is subject to royalty. This includes coal used, sold, or otherwise disposed of by you on or off of the lease.
- (b) If you receive compensation for unavoidably lost coal through insurance coverage or other arrangements, you must pay royalties at the rate specified in the lease on the amount of

compensation that you receive for the coal. No royalty is due on insurance compensation that you received for other losses.

- (c) If you rework waste piles or slurry ponds to recover coal, you must pay royalty at the rate specified in the lease at the time when you use, sell, or otherwise finally dispose of the recovered coal.
- (1) The applicable royalty rate depends on the production method that you used to initially mine the coal contained in the waste pile or slurry pond (such as an underground mining method or a surface mining method).
- (2) You must allocate coal in waste pits or slurry ponds that you initially mined from Federal or Indian leases to those Federal or Indian leases regardless of whether it is stored on Federal or Indian lands.
- (3) You must maintain accurate records demonstrating how to allocate the coal in the waste pit or slurry pond to each individual Federal or Indian coal lease.

#### PART 1206—PRODUCT VALUATION

4. The authority citation for part 1206 continues to read as follows:

**Authority**: 5 U.S.C. 301 et seq., 25 U.S.C. 396 et seq., 396a et seq., 2101 et seq.; 30 U.S.C. 181 et seq., 351 et seq., 1001 et seq., 1701 et seq.; 31 U.S.C. 9701; 43 U.S.C. 1301 et seq., 1331 et seq., and 1801 et seq.

5. Revise subpart A to read as follows:

#### **Subpart A—General Provisions and Definitions**

Sec.

1206.10 Has the Office of Management and Budget (OMB) approved the information collection requirements in this part?

1206.20 What definitions apply to this part?

# **Subpart A—General Provisions and Definitions**

# § 1206.10 Has the Office of Management and Budget (OMB) approved the information collection requirements in this part?

OMB has approved the information collection requirement contained in this part under 44 U.S.C. 3501 *et seq*. See 30 CFR part 1210 for details concerning the estimated reporting burden and how to comment on the accuracy of the burden estimate.

# § 1206.20 What definitions apply to this part?

Ad valorem lease means a lease where the royalty due to the lessor is based upon a percentage of the amount or value of the coal.

Affiliate means a person who controls, is controlled by, or is under common control with another person. For the purposes of this subpart:

- (1) Ownership or common ownership of more than 50 percent of the voting securities, or instruments of ownership or other forms of ownership, of another person constitutes control. Ownership of less than 10 percent constitutes a presumption of non-control that ONRR may rebut.
- (2) If there is ownership or common ownership of 10 through 50 percent of the voting securities or instruments of ownership, or other forms of ownership, of another person, ONRR will consider each of the following factors to determine if there is control under the circumstances of a particular case:
  - (i) The extent to which there are common officers or directors
- (ii) With respect to the voting securities, or instruments of ownership or other forms of ownership: the percentage of ownership or common ownership, the relative percentage of ownership or common ownership compared to the percentage(s) of ownership by other persons, if a person is the greatest single owner, or if there is an opposing voting bloc of greater

ownership

- (iii) Operation of a lease, plant, pipeline, or other facility
- (iv) The extent of others owners' participation in operations and day-to-day management of a lease, plant, or other facility
  - (v) Other evidence of power to exercise control over or common control with another person
- (3) Regardless of any percentage of ownership or common ownership, relatives, either by blood or marriage, are affiliates.

ANS means Alaska North Slope.

Area means a geographic region at least as large as the limits of an oil and/or gas field, in which oil and/or gas lease products have similar quality and economic characteristics. Area boundaries are not officially designated and the areas are not necessarily named.

Arm's-length-contract means a contract or agreement between independent persons who are not affiliates and who have opposing economic interests regarding that contract. To be considered arm's-length for any production month, a contract must satisfy this definition for that month, as well as when the contract was executed.

Audit means an examination, conducted under the generally accepted Governmental Auditing Standards, of royalty reporting and payment compliance activities of lessees, designees or other persons who pay royalties, rents, or bonuses on Federal leases or Indian leases.

BIA means the Bureau of Indian Affairs of the Department of the Interior.

*BLM* means the Bureau of Land Management of the Department of the Interior.

BOEM means the Bureau of Ocean Energy Management of the Department of the Interior.

BSEE means the Bureau of Safety and Environmental Enforcement of the Department of the Interior.

*Coal* means coal of all ranks from lignite through anthracite.

Coal cooperative means an entity organized to provide coal or coal-related services to the entity's members (who may or may not also be owners of the entity), partners, and others. The entity may operate as a coal lessee, operator, payor, logistics provider, or electricity generator, or any of their affiliates, and may be organized to be non-profit or for-profit.

*Coal washing* means any treatment to remove impurities from coal. Coal washing may include, but is not limited to, operations, such as flotation, air, water, or heavy media separation; drying; and related handling (or combination thereof).

Compression means the process of raising the pressure of gas.

Condensate means liquid hydrocarbons (normally exceeding 40 degrees of API gravity) recovered at the surface without processing. Condensate is the mixture of liquid hydrocarbons resulting from condensation of petroleum hydrocarbons existing initially in a gaseous phase in an underground reservoir.

*Constraint* means a reduction in, or elimination of, gas flow, deliveries, or sales required by the delivery system.

Contract means any oral or written agreement, including amendments or revisions, between two or more persons, that is enforceable by law and that, with due consideration, creates an obligation.

*Designee* means the person whom the lessee designates to report and pay the lessee's royalties for a lease.

Exchange agreement means an agreement where one person agrees to deliver oil to another person at a specified location in exchange for oil deliveries at another location. Exchange agreements may or may not specify prices for the oil involved. They frequently specify dollar

amounts reflecting location, quality, or other differentials. Exchange agreements include buy/sell agreements, which specify prices to be paid at each exchange point and may appear to be two separate sales within the same agreement. Examples of other types of exchange agreements include, but are not limited to, exchanges of produced oil for specific types of crude oil (such as West Texas Intermediate); exchanges of produced oil for other crude oil at other locations (Location Trades); exchanges of produced oil for other grades of oil (Grade Trades); and multiparty exchanges.

FERC means Federal Energy Regulatory Commission.

Field means a geographic region situated over one or more subsurface oil and gas reservoirs and encompassing at least the outermost boundaries of all oil and gas accumulations known within those reservoirs, vertically projected to the land surface. State oil and gas regulatory agencies usually name onshore fields and designate their official boundaries. BOEM names and designates boundaries of OCS fields.

Gas means any fluid, either combustible or non-combustible, hydrocarbon or non-hydrocarbon, which is extracted from a reservoir and which has neither independent shape nor volume, but tends to expand indefinitely. It is a substance that exists in a gaseous or rarefied state under standard temperature and pressure conditions.

Gas plant products means separate marketable elements, compounds, or mixtures, whether in liquid, gaseous, or solid form, resulting from processing gas, excluding residue gas.

Gathering means the movement of lease production to a central accumulation or treatment point on the lease, unit, or communitized area, or to a central accumulation or treatment point off of the lease, unit, or communitized area that BLM or BSEE approves for onshore and offshore leases, respectively, including any movement of bulk production from the wellhead to a platform

offshore.

Geographic region means, for Federal gas, an area at least as large as the defined limits of an oil and or gas field in which oil and/or gas lease products have similar quality and economic characteristics.

*Gross proceeds* means the total monies and other consideration accruing for the disposition of any of the following:

- (1) Oil. Gross proceeds also include, but are not limited to, the following examples:
- (i) Payments for services such as dehydration, marketing, measurement, or gathering which the lessee must perform at no cost to the Federal Government
- (ii) The value of services, such as salt water disposal, that the producer normally performs but that the buyer performs on the producer's behalf
- (iii) Reimbursements for harboring or terminalling fees, royalties, and any other reimbursements
- (iv) Tax reimbursements, even though the Federal royalty interest may be exempt from taxation
- (v) Payments made to reduce or buy down the purchase price of oil produced in later periods by allocating such payments over the production whose price that the payment reduces and including the allocated amounts as proceeds for the production as it occurs
- (vi) Monies and all other consideration to which a seller is contractually or legally entitled but does not seek to collect through reasonable efforts
- (2) Gas, residue gas, and gas plant products. Gross proceeds also include, but are not limited to, the following examples:
  - (i) Payments for services such as dehydration, marketing, measurement, or gathering that the

lessee must perform at no cost to the Federal Government

- (ii) Reimbursements for royalties, fees, and any other reimbursements
- (iii) Tax reimbursements, even though the Federal royalty interest may be exempt from taxation
- (iv) Monies and all other consideration to which a seller is contractually or legally entitled, but does not seek to collect through reasonable efforts
  - (3) *Coal.* Gross proceeds also include, but are not limited to, the following examples:
- (i) Payments for services such as crushing, sizing, screening, storing, mixing, loading, treatment with substances including chemicals or oil, and other preparation of the coal that the lessee must perform at no cost to the Federal Government or Indian lessor
  - (ii) Reimbursements for royalties, fees, and any other reimbursements
- (iii) Tax reimbursements even though the Federal or Indian royalty interest may be exempt from taxation
- (iv) Monies and all other consideration to which a seller is contractually or legally entitled, but does not seek to collect through reasonable efforts

*Index* means:

- (1) For gas, the calculated composite price (\$/MMBtu) of spot market sales that a publication that meets ONRR-established criteria for acceptability at the index pricing point publishes
- (2) For oil, the calculated composite price (\$/barrel) of spot market sales that a publication that meets ONRR-established criteria for acceptability at the index pricing point publishes.

*Index pricing point* means any point on a pipeline for which there is an index, which ONRR-approved publications may refer to as a trading location.

*Index zone* means a field or an area with an active spot market and published indices

applicable to that field or an area that is acceptable to ONRR under § 1206.141(d)(1).

*Indian Tribe* means any Indian Tribe, band, nation, pueblo, community, rancheria, colony, or other group of Indians for which any minerals or interest in minerals is held in trust by the United States or is subject to Federal restriction against alienation.

*Individual Indian mineral owner* means any Indian for whom minerals or an interest in minerals is held in trust by the United States or who holds title subject to Federal restriction against alienation.

Keepwhole contract means a processing agreement under which the processor delivers to the lessee a quantity of gas after processing equivalent to the quantity of gas that the processor received from the lessee prior to processing, normally based on heat content, less gas used as plant fuel and gas unaccounted for and/or lost. This includes, but is not limited to, agreements under which the processor retains all NGLs that it recovered from the lessee's gas.

Lease means any contract, profit-sharing arrangement, joint venture, or other agreement issued or approved by the United States under any mineral leasing law, including the Indian Mineral Development Act, 25 U.S.C. 2101-2108, that authorizes exploration for, extraction of, or removal of lease products. Depending on the context, lease may also refer to the land area that the authorization covers.

Lease products mean any leased minerals, attributable to, originating from, or allocated to a lease or produced in association with a lease.

Lessee means any person to whom the United States, an Indian Tribe, and/or individual Indian mineral owner issues a lease, and any person who has been assigned all or a part of record title, operating rights, or an obligation to make royalty or other payments required by the lease.

Lessee includes:

- (1) Any person who has an interest in a lease.
- (2) In the case of leases for Indian coal or Federal coal, an operator, payor, or other person with no lease interest who makes royalty payments on the lessee's behalf.

Like quality means similar chemical and physical characteristics.

Location differential means an amount paid or received (whether in money or in barrels of oil) under an exchange agreement that results from differences in location between oil delivered in exchange and oil received in the exchange. A location differential may represent all or part of the difference between the price received for oil delivered and the price paid for oil received under a buy/sell exchange agreement.

*Market center* means a major point that ONRR recognizes for oil sales, refining, or transshipment. Market centers generally are locations where ONRR-approved publications publish oil spot prices.

*Marketable condition* means lease products which are sufficiently free from impurities and otherwise in a condition that they will be accepted by a purchaser under a sales contract typical for the field or area for Federal oil and gas, and region for Federal and Indian coal.

*Mine* means an underground or surface excavation or series of excavations and the surface or underground support facilities that contribute directly or indirectly to mining, production, preparation, and handling of lease products.

*Misconduct* means any failure to perform a duty owed to the United States under a statute, regulation, or lease, or unlawful or improper behavior, regardless of the mental state of the lessee or any individual employed by or associated with the lessee.

*Net output* means the quantity of:

(1) For gas, residue gas and each gas plant product that a processing plant produces.

(2) For coal, the quantity of washed coal that a coal wash plant produces.

*Netting* means reducing the reported sales value to account for an allowance instead of reporting the allowance as a separate entry on the Report of Sales and Royalty Remittance (Form ONRR-2014) or the Solid Minerals Production and Royalty Report (Form ONRR-4430).

NGLs means Natural Gas Liquids.

*NYMEX price* means the average of the New York Mercantile Exchange (NYMEX) settlement prices for light sweet crude oil delivered at Cushing, Oklahoma, calculated as follows:

- (1) First, sum the prices published for each day during the calendar month of production (excluding weekends and holidays) for oil to be delivered in the prompt month corresponding to each such day.
- (2) Second, divide the sum by the number of days on which those prices are published (excluding weekends and holidays).

Oil means a mixture of hydrocarbons that existed in the liquid phase in natural underground reservoirs, remains liquid at atmospheric pressure after passing through surface separating facilities, and is marketed or used as a liquid. Condensate recovered in lease separators or field facilities is oil.

ONRR means the Office of Natural Resources Revenue of the Department of the Interior.

ONRR-approved commercial price bulletin means a publication that ONRR approves for determining NGLs prices.

ONRR-approved publication means:

- (1) For oil, a publication that ONRR approves for determining ANS spot prices or WTI differentials.
  - (2) For gas, a publication that ONRR approves for determining index pricing points.

Outer Continental Shelf (OCS) means all submerged lands lying seaward and outside of the area of lands beneath navigable waters, as defined in Section 2 of the Submerged Lands Act (43 U.S.C. 1301), and of which the subsoil and seabed appertain to the United States and are subject to its jurisdiction and control.

*Payor* means any person who reports and pays royalties under a lease, regardless of whether that person also is a lessee.

*Person* means any individual, firm, corporation, association, partnership, consortium, or joint venture (when established as a separate entity).

*Processing* means any process designed to remove elements or compounds (hydrocarbon and non-hydrocarbon) from gas, including absorption, adsorption, or refrigeration. Field processes which normally take place on or near the lease, such as natural pressure reduction, mechanical separation, heating, cooling, dehydration, and compression, are not considered processing. The changing of pressures and/or temperatures in a reservoir is not considered processing. The use of a Joule-Thomson (JT) unit to remove NGLs from gas is considered processing regardless of where the JT unit is located, provided that you market the NGLs as NGLs.

*Processing allowance* means a deduction in determining royalty value for the reasonable, actual costs the lessee incurs for processing gas.

*Prompt month* means the nearest month of delivery for which NYMEX futures prices are published during the trading month.

Quality differential means an amount paid or received under an exchange agreement (whether in money or in barrels of oil) that results from differences in API gravity, sulfur content, viscosity, metals content, and other quality factors between oil delivered and oil received in the exchange. A quality differential may represent all or part of the difference

between the price received for oil delivered and the price paid for oil received under a buy/sell agreement.

Region for coal means the eight Federal coal production regions, which the Bureau of Land Management designates as follows: Denver-Raton Mesa Region, Fort Union Region, Green River-Hams Fork Region, Powder River Region, San Juan River Region, Southern Appalachian Region, Uinta-Southwestern Utah Region, and Western Interior Region. See 44 FR 65197 (1979).

*Residue gas* means that hydrocarbon gas consisting principally of methane resulting from processing gas.

Rocky Mountain Region means the States of Colorado, Montana, North Dakota, South Dakota, Utah, and Wyoming, except for those portions of the San Juan Basin and other oil-producing fields in the "Four Corners" area that lie within Colorado and Utah.

Roll means an adjustment to the NYMEX price that is calculated as follows: Roll =  $.6667 \times (P_0-P_1) + .3333 \times (P_0-P_2)$ , where:  $P_0$ = the average of the daily NYMEX settlement prices for deliveries during the prompt month that is the same as the month of production, as published for each day during the trading month for which the month of production is the prompt month;  $P_1$  = the average of the daily NYMEX settlement prices for deliveries during the month following the month of production, published for each day during the trading month for which the month of production is the prompt month; and  $P_2$ = the average of the daily NYMEX settlement prices for deliveries during the second month following the month of production, as published for each day during the trading month for which the month of production is the prompt month. Calculate the average of the daily NYMEX settlement prices using only the days on which such prices are published (excluding weekends and holidays).

- (1) Example 1. Prices in Out Months are Lower Going Forward: The month of production for which you must determine royalty value is December. December was the prompt month (for year 2011) from October 21 through November 18. January was the first month following the month of production, and February was the second month following the month of production.  $P_0$ , therefore, is the average of the daily NYMEX settlement prices for deliveries during December published for each business day between October 21 and November 18.  $P_1$  is the average of the daily NYMEX settlement prices for deliveries during January published for each business day between October 21 and November 18.  $P_2$  is the average of the daily NYMEX settlement prices for deliveries during February published for each business day between October 21 and November 18. In this example, assume that  $P_0 = \$95.08$  per bbl,  $P_1 = \$95.03$  per bbl, and  $P_2 = \$94.93$  per bbl. In this example (a declining market), Roll =  $.6667 \times (\$95.08-\$95.03) + .3333 \times (\$95.08-\$94.93) = \$0.03 + \$0.05 = \$0.08$ . You add this number to the NYMEX price.
- (2) Example 2. Prices in Out Months are Higher Going Forward: The month of production for which you must determine royalty value is November. November was the prompt month (for year 2012) from September 21 through October 22. December was the first month following the month of production, and January was the second month following the month of production.  $P_0$ , therefore, is the average of the daily NYMEX settlement prices for deliveries during November published for each business day between September 21 and October 22.  $P_1$  is the average of the daily NYMEX settlement prices for deliveries during December published for each business day between September 21 and October 22.  $P_2$  is the average of the daily NYMEX settlement prices for deliveries during January published for each business day between September 21 and October 22. In this example, assume that  $P_0$  = \$91.28 per bbl,  $P_1$  = \$91.65 per bbl, and  $P_2$  = \$92.10 per bbl. In this example (a rising market), Roll = .6667 × (\$91.28–\$91.65) + .3333 ×

(\$91.28-\$92.10) = (-\$0.25) + (-\$0.27) = (-\$0.52). You add this negative number to the NYMEX price (effectively, a subtraction from the NYMEX price).

Sale means a contract between two persons where:

(1) The seller unconditionally transfers title to the oil, gas, gas plant product, or coal to the buyer and does not retain any related rights, such as the right to buy back similar quantities of oil, gas, gas plant product, or coal from the buyer elsewhere.

AND

(2) The buyer pays money or other consideration for the oil, gas, gas plant product, or coal.

AND

(3) The parties' intent is for a sale of the oil, gas, gas plant product, or coal to occur.

Section 6 lease means an OCS lease subject to section 6 of the Outer Continental Shelf Lands Act, as amended, 43 U.S.C. 1335.

Short ton means 2,000 pounds.

*Spot price* means the price under a spot sales contract where:

- (1) A seller agrees to sell to a buyer a specified amount of oil at a specified price over a specified period of short duration.
  - (2) No cancellation notice is required to terminate the sales agreement.
  - (3) There is no obligation or implied intent to continue to sell in subsequent periods.

*Tonnage* means tons of coal measured in short tons.

Trading month means the period extending from the second business day before the 25th day of the second calendar month preceding the delivery month (or, if the 25th day of that month is a non-business day, the second business day before the last business day preceding the 25th day of that month) through the third business day before the 25th day of the calendar month preceding

the delivery month (or, if the 25th day of that month is a non-business day, the third business day before the last business day preceding the 25th day of that month), unless the NYMEX publishes a different definition or different dates on its official Web site, *www.cmegroup.com*, in which case, the NYMEX definition will apply.

*Transportation allowance* means a deduction in determining royalty value for the reasonable, actual costs that the lessee incurs for moving:

- (1) Oil to a point of sale or delivery off of the lease, unit area, or communitized area. The transportation allowance does not include gathering costs.
- (2) Unprocessed gas, residue gas, or gas plant products to a point of sale or delivery off of the lease, unit area, or communitized area, or away from a processing plant. The transportation allowance does not include gathering costs.
  - (3) Coal to a point of sale remote from both the lease and mine or wash plant.

Washing allowance means a deduction in determining royalty value for the reasonable, actual costs the lessee incurs for coal washing.

WTI differential means the average of the daily mean differentials for location and quality between a grade of crude oil at a market center and West Texas Intermediate (WTI) crude oil at Cushing published for each day for which price publications perform surveys for deliveries during the production month, calculated over the number of days on which those differentials are published (excluding weekends and holidays). Calculate the daily mean differentials by averaging the daily high and low differentials for the month in the selected publication. Use only the days and corresponding differentials for which such differentials are published.

6. Revise subpart C to read as follows:

# **Subpart C—Federal Oil**

- 1206.100 What is the purpose of this subpart?
- 1206.101 How do I calculate royalty value for oil I or my affiliate sell(s) under an arm's-length contract?
- 1206.102 How do I value oil not sold under an arm's-length contract?
- 1206.103 What publications does ONRR approve?
- 1206.104 How will ONRR determine if my royalty payments are correct?
- 1206.105 How will ONRR determine the value of my oil for royalty purposes?
- 1206.106 What records must I keep to support my calculations of value under this subpart?
- 1206.107 What are my responsibilities to place production into marketable condition and to market production?
- 1206.108 How do I request a valuation determination?
- 1206.109 Does ONRR protect information I provide?
- 1206.110 What general transportation allowance requirements apply to me?
- 1206.111 How do I determine a transportation allowance if I have an arm's-length transportation contract?
- 1206.112 How do I determine a transportation allowance if I do not have an arm's-length transportation contract?
- 1206.113 What adjustments and transportation allowances apply when I value oil production from my lease using NYMEX prices or ANS spot prices?
- 1206.114 How will ONRR identify market centers?
- 1206.115 What are my reporting requirements under an arm's-length transportation contract?
- 1206.116 What are my reporting requirements under a non-arm's-length transportation contract?
- 1206.117 What interest and penalties apply if I improperly report a transportation allowance?
- 1206.118 What reporting adjustments must I make for transportation allowances?
- 1206.119 How do I determine royalty quantity and quality?

#### **Subpart C—Federal Oil**

# § 1206.100 What is the purpose of this subpart?

- (a) This subpart applies to all oil produced from Federal oil and gas leases onshore and on the OCS. It explains how you, as a lessee, must calculate the value of production for royalty purposes consistent with mineral leasing laws, other applicable laws, and lease terms.
- (b) If you are a designee and if you dispose of production on behalf of a lessee, the terms "you" and "your" in this subpart refer to you and not to the lessee. In this circumstance, you must determine and report royalty value for the lessee's oil by applying the rules in this subpart to your disposition of the lessee's oil.

- (c) If you are a designee and only report for a lessee and do not dispose of the lessee's production, references to "you" and "your" in this subpart refer to the lessee and not the designee. In this circumstance, you as a designee must determine and report royalty value for the lessee's oil by applying the rules in this subpart to the lessee's disposition of its oil.
- (d) If the regulations in this subpart are inconsistent with a(an): Federal statute; settlement agreement between the United States and a lessee resulting from administrative or judicial litigation; written agreement between the lessee and ONRR's Director establishing a method to determine the value of production from any lease that ONRR expects would at least approximate the value established under this subpart; express provision of an oil and gas lease subject to this subpart, then the statute, settlement agreement, written agreement, or lease provision will govern to the extent of the inconsistency.
  - (e) ONRR may audit, monitor, or review and adjust all royalty payments.

# § 1206.101 How do I calculate royalty value for oil I or my affiliate sell(s) under an arm'slength contract?

- (a) The value of oil under this section for royalty purposes is the gross proceeds accruing to you or your affiliate under the arm's-length contract less applicable allowances determined under § 1206.111 or § 1206.112. This value does not apply if you exercise an option to use a different value provided in paragraph (c)(1) or (c)(2)(i) of this section or if ONRR decides to value your oil under § 1206.105. You must use this paragraph (a) to value oil when:
  - (1) You sell under an arm's-length sales contract; OR
- (2) You sell or transfer to your affiliate or another person under a non-arm's-length contract and that affiliate or person, or another affiliate of either of them, then sells the oil under an

arm's-length contract, unless you exercise the option provided in paragraph (c)(2)(i) of this section.

- (b) If you have multiple arm's-length contracts to sell oil produced from a lease that is valued under paragraph (a) of this section, the value of the oil is the volume-weighted average of the values established under this section for each contract for the sale of oil produced from that lease.
- (c)(1) If you enter into an arm's-length exchange agreement, or multiple sequential arm's-length exchange agreements, and following the exchange(s) that you or your affiliate sell(s) the oil received in the exchange(s) under an arm's-length contract, then you may use either paragraph (a) of this section or § 1206.102 to value your production for royalty purposes. If you fail to make the election required under this paragraph, you may not make a retroactive election, and ONRR may decide your value under § 1206.105.
- (i) If you use paragraph (a) of this section, your gross proceeds are the gross proceeds under your or your affiliate's arm's-length sales contract after the exchange(s) occur(s). You must adjust your gross proceeds for any location or quality differential, or other adjustments, that you received or paid under the arm's-length exchange agreement(s). If ONRR determines that any arm's-length exchange agreement does not reflect reasonable location or quality differentials, ONRR may decide your value under § 1206.105. You may not otherwise use the price or differential specified in an arm's-length exchange agreement to value your production.
- (ii) When you elect under paragraph (c)(1) of this section to use paragraph (a) of this section or § 1206.102, you must make the same election for all of your production from the same unit, communitization agreement, or lease (if the lease is not part of a unit or communitization

agreement) sold under arm's-length contracts following arm's-length exchange agreements. You may not change your election more often than once every two years.

- (2)(i) If you sell or transfer your oil production to your affiliate, and that affiliate or another affiliate then sells the oil under an arm's-length contract, you may use either paragraph (a) of this section or § 1206.102 to value your production for royalty purposes.
- (ii) When you elect under paragraph (c)(2)(i) of this section to use paragraph (a) of this section or § 1206.102, you must make the same election for all of your production from the same unit, communitization agreement, or lease (if the lease is not part of a unit or communitization agreement) that your affiliates resell at arm's-length. You may not change your election more often than once every two years.

# § 1206.102 How do I value oil not sold under an arm's-length contract?

This section explains how to value oil that you may not value under § 1206.101 or that you elect under § 1206.101(c)(1) to value under this section, unless ONRR decides to value your oil under 1206.105. First, determine if paragraph (a), (b), or (c) of this section applies to production from your lease, or if you may apply paragraph (d) or (e) of this section with ONRR's approval.

- (a) *Production from leases in California or Alaska*. Value is the average of the daily mean ANS spot prices published in any ONRR-approved publication during the trading month most concurrent with the production month. For example, if the production month is June, calculate the average of the daily mean prices using the daily ANS spot prices published in the ONRR-approved publication for all of the business days in June.
- (1) To calculate the daily mean spot price, you must average the daily high and low prices for the month in the selected publication.

- (2) You must use only the days and corresponding spot prices for which such prices are published.
- (3) You must adjust the value for applicable location and quality differentials, and you may adjust it for transportation costs, under § 1206.111.
- (4) After you select an ONRR-approved publication, you may not select a different publication more often than once every two years, unless the publication you use is no longer published or ONRR revokes its approval of the publication. If you must change publications, you must begin a new two-year period.
- (b) *Production from leases in the Rocky Mountain Region*. This paragraph provides methods and options for valuing your production under different factual situations. You must consistently apply paragraph (b)(2) or (3) of this section to value all of your production from the same unit, communitization agreement, or lease (if the lease or a portion of the lease is not part of a unit or communitization agreement) that you cannot value under § 1206.101 or that you elect under § 1206.101(c)(1) to value under this section.
- (1)You may elect to value your oil under either paragraph (b)(2) or (3) of this section. After you select either paragraph (b)(2) or (3) of this section, you may not change to the other method more often than once every two years, unless the method you have been using is no longer applicable and you must apply the other paragraph. If you change methods, you must begin a new two-year period.
- (2) Value is the volume-weighted average of the gross proceeds accruing to the seller under your or your affiliate's arm's-length contracts for the purchase or sale of production from the field or area during the production month.

- (i) The total volume purchased or sold under those contracts must exceed 50 percent of your and your affiliate's production from both Federal and non-Federal leases in the same field or area during that month.
- (ii) Before calculating the volume-weighted average, you must normalize the quality of the oil in your or your affiliate's arm's-length purchases or sales to the same gravity as that of the oil produced from the lease.
- (3) Value is the NYMEX price (without the roll), adjusted for applicable location and quality differentials and transportation costs under § 1206.113.
- (4) If you demonstrate to ONRR's satisfaction that paragraphs (b)(2) through (3) of this section result in an unreasonable value for your production as a result of circumstances regarding that production, ONRR's Director may establish an alternative valuation method.
  - (c) Production from leases not located in California, Alaska, or the Rocky Mountain Region.
  - (1) Value is the NYMEX price, plus the roll, adjusted for applicable location and quality differentials and transportation costs under § 1206.113.
- (2) If ONRR's Director determines that the use of the roll no longer reflects prevailing industry practice in crude oil sales contracts or that the most common formula that industry uses to calculate the roll changes, ONRR may terminate or modify the use of the roll under paragraph (c)(1) of this section at the end of each two-year period as of January 1, 2017, through a notice published in the **Federal Register** not later than 60 days before the end of the two-year period. ONRR will explain the rationale for terminating or modifying the use of the roll in this notice.
- (d) *Unreasonable value*. If ONRR determines that the NYMEX price or ANS spot price does not represent a reasonable royalty value in any particular case, ONRR may decide to value your oil under § 1206.105.

(e) Production delivered to your refinery and the NYMEX price or ANS spot price is an unreasonable value. If ONRR determines that the NYMEX price or ANS spot price does not represent a reasonable royalty value in any particular case, ONRR may decide to value your oil under § 1206.105.

# § 1206.103 What publications does ONRR approve?

- (a) ONRR will periodically publish on *www.onrr.gov* a list of ONRR-approved publications for the NYMEX price and ANS spot price based on certain criteria including, but not limited to:
  - (1) Publications buyers and sellers frequently use.
  - (2) Publications frequently mentioned in purchase or sales contracts.
- (3) Publications that use adequate survey techniques, including development of estimates based on daily surveys of buyers and sellers of crude oil, and, for ANS spot prices, buyers and sellers of ANS crude oil.
  - (4) Publications independent from ONRR, other lessors, and lessees.
  - (b) Any publication may petition ONRR to be added to the list of acceptable publications.
  - (c) ONRR will specify the tables that you must use in the acceptable publications.
- (d) ONRR may revoke its approval of a particular publication if we determine that the prices or differentials published in the publication do not accurately represent NYMEX prices or differentials or ANS spot market prices or differentials.

# § 1206.104 How will ONRR determine if my royalty payments are correct?

(a)(1) ONRR may monitor, review, and audit the royalties that you report, and, if ONRR determines that your reported value is inconsistent with the requirements of this subpart, ONRR may direct you to use a different measure of royalty value or decide your value under § 1206.105.

- (2) If ONRR directs you to use a different royalty value, you must either pay any additional royalties due, plus late payment interest calculated under §§ 1218.54 and 1218.102 of this chapter), or report a credit for—or request a refund of—any overpaid royalties.
- (b) When the provisions in this subpart refer to gross proceeds, in conducting reviews and audits, ONRR will examine if your or your affiliate's contract reflects the total consideration actually transferred, either directly or indirectly, from the buyer to you or to your affiliate for the oil. If ONRR determines that a contract does not reflect the total consideration, ONRR may decide your value under § 1206.105.
- (c) ONRR may decide your value under § 1206.105 if ONRR determines that the gross proceeds accruing to you or your affiliate under a contract do not reflect reasonable consideration because:
  - (1) There is misconduct by or between the contracting parties; OR
- (2) You have breached your duty to market the oil for the mutual benefit of yourself and the lessor by selling your oil at a value that is unreasonably low. ONRR may consider a sales price to be unreasonably low if it is 10 percent less than the lowest reasonable measures of market price including—but not limited to—index prices and prices reported to ONRR for like quality oil; OR
- (3) ONRR cannot determine if you properly valued your oil under § 1206.101 or § 1206.102 for any reason including—but not limited to—your or your affiliate's failure to provide documents that ONRR requests under 30 CFR part 1212, subpart B.
- (d) You have the burden of demonstrating that your or your affiliate's contract is arm's-length.

- (e) ONRR may require you to certify that the provisions in your or your affiliate's contract include all of the consideration that the buyer paid to you or your affiliate, either directly or indirectly, for the oil.
- (f)(1) Absent contract revision or amendment, if you or your affiliate fail(s) to take proper or timely action to receive prices or benefits to which you or your affiliate are entitled, you must pay royalty based upon that obtainable price or benefit.
- (2) If you or your affiliate apply in a timely manner for a price increase or benefit allowed under your or your affiliate's contract, but the purchaser refuses and you or your affiliate take reasonable documented measures to force purchaser compliance, you will not owe additional royalties unless or until you or your affiliate receive additional monies or consideration resulting from the price increase. You may not construe this paragraph to permit you to avoid your royalty payment obligation in situations where a purchaser fails to pay, in whole or in part or in a timely manner, for a quantity of oil.
- (g)(1) You or your affiliate must make all contracts, contract revisions, or amendments in writing, and all parties to the contract must sign the contract revisions, or amendments.
- (2) If you or your affiliate fail(s) to comply with paragraph (g)(1) of this section, ONRR may determine your value under § 1206.105.
- (3) This provision applies notwithstanding any other provisions in this title 30 to the contrary.

# § 1206.105 How will ONRR determine the value of my oil for royalty purposes?

If ONRR decides that we will value your oil for royalty purposes under § 1206.104, or any other provision in this subpart, then we will determine value, for royalty purposes, by

considering any information that we deem relevant, which may include, but is not limited to, the following:

- (a) The value of like-quality oil in the same field or nearby fields or areas
- (b) The value of like-quality oil from the refinery or area
- (c) Public sources of price or market information that ONRR deems reliable
- (d) Information available and reported to ONRR, including but not limited to on form ONRR-2014 and the Oil and Gas Operations Report (Form ONRR-4054)
  - (e) Costs of transportation or processing if ONRR determines that they are applicable
- (f) Any information that ONRR deems relevant regarding the particular lease operation or the salability of the oil

# § 1206.106 What records must I keep to support my calculations of value under this subpart?

If you determine the value of your oil under this subpart, you must retain all data relevant to the determination of royalty value.

- (a) You must show both of the following:
- (1) How you calculated the value that you reported, including all adjustments for location, quality, and transportation.
  - (2) How you complied with these rules.
  - (b) You can find recordkeeping requirements in parts 1207 and 1212 of this chapter.
- (c) ONRR may review and audit your data, and ONRR will direct you to use a different value if we determine that the reported value is inconsistent with the requirements of this subpart.
- § 1206.107 What are my responsibilities to place production into marketable condition and to market production?

- (a) You must place oil in marketable condition and market the oil for the mutual benefit of the lessee and the lessor at no cost to the Federal government.
- (b) If you use gross proceeds under an arm's-length contract in determining value, you must increase those gross proceeds to the extent that the purchaser, or any other person, provides certain services that the seller normally would be responsible to perform to place the oil in marketable condition or to market the oil.

### § 1206.108 How do I request a valuation determination?

- (a) You may request a valuation determination from ONRR regarding any oil produced. Your request must:
  - (1) Be in writing;
- (2) Identify, specifically, all leases involved, all interest owners of those leases, the designee(s), and the operator(s) for those leases;
- (3) Completely explain all relevant facts; you must inform ONRR of any changes to relevant facts that occur before we respond to your request;
  - (4) Include copies of all relevant documents;
- (5) Provide your analysis of the issue(s), including citations to all relevant precedents (including adverse precedents); and
  - (6) Suggest your proposed valuation method.
  - (b) In response to your request, ONRR may:
- (1) Request that the Assistant Secretary for Policy, Management and Budget issue a valuation determination;
  - (2) Decide that ONRR will issue guidance; or

- (3) Inform you in writing that ONRR will not provide a determination or guidance. Situations in which ONRR typically will not provide any determination or guidance include, but are not limited to, the following:
  - (i) Requests for guidance on hypothetical situations
  - (ii) Matters that are the subject of pending litigation or administrative appeals
- (c)(1) A valuation determination that the Assistant Secretary for Policy, Management and Budget signs is binding on both you and ONRR until the Assistant Secretary modifies or rescinds it.
- (2) After the Assistant Secretary issues a valuation determination, you must make any adjustments to royalty payments that follow from the determination and, if you owe additional royalties, you must pay the additional royalties due, plus late payment interest calculated under §§ 1218.54 and 1218.102 of this chapter.
- (3) A valuation determination that the Assistant Secretary signs is the final action of the Department and is subject to judicial review under 5 U.S.C. 701–706.
- (d) Guidance that ONRR issues is not binding on ONRR, delegated States, or you with respect to the specific situation addressed in the guidance.
- (1) Guidance and ONRR's decision whether or not to issue guidance or request an Assistant Secretary determination, or neither, under paragraph (b) of this section, are not appealable decisions or orders under 30 CFR part 1290.
- (2) If you receive an order requiring you to pay royalty on the same basis as the guidance, you may appeal that order under 30 CFR part 1290.
- (e) ONRR or the Assistant Secretary may use any of the applicable valuation criteria in this subpart to provide guidance or to make a determination.

- (f) A change in an applicable statute or regulation on which ONRR or the Assistant Secretary based any determination or guidance takes precedence over the determination or guidance, regardless of whether ONRR or the Assistant Secretary modifies or rescinds the determination or guidance.
- (g) ONRR or the Assistant Secretary generally will not retroactively modify or rescind a valuation determination issued under paragraph (d) of this section, unless:
  - (1) There was a misstatement or omission of material facts.

OR

- (2) The facts subsequently developed are materially different from the facts on which the guidance was based.
- (h) ONRR may make requests and replies under this section available to the public, subject to the confidentiality requirements under § 1206.109.

## § 1206.109 Does ONRR protect information that I provide?

- (a) Certain information that you or your affiliate submit(s) to ONRR regarding valuation of oil, including transportation allowances, may be exempt from disclosure.
- (b) To the extent that applicable laws and regulations permit, ONRR will keep confidential any data that you or your affiliate submit(s) that is privileged, confidential, or otherwise exempt from disclosure.
- (c) You and others must submit all requests for information under the Freedom of Information Act regulations of the Department of the Interior at 43 CFR part 2.

#### § 1206.110 What general transportation allowance requirements apply to me?

(a) ONRR will allow a deduction for the reasonable, actual costs to transport oil from the lease to the point off of the lease under § 1206.110, § 1206.111, or § 1206.112, as applicable.

You may not deduct transportation costs that you incur to move a particular volume of production to reduce royalties that you owe on production for which you did not incur those costs. This paragraph applies when:

- (1)(i) The movement to the sales point is not gathering;
- (ii) For oil produced on the OCS, the movement of oil from the wellhead to the first platform is not transportation; and
- (2) You value oil under § 1206.101 based on a sale at a point off of the lease, unit, or communitized area where the oil is produced; or
  - (3) You do not value your oil under § 1206.102(a)(3) or (b)(3).
- (b) You must calculate the deduction for transportation costs based on your or your affiliate's cost of transporting each product through each individual transportation system. If your or your affiliate's transportation contract includes more than one liquid product, you must allocate costs consistently and equitably to each of the liquid products that are transported. Your allocation must use the same proportion as the ratio of the volume of each liquid product (excluding waste products with no value) to the volume of all liquid products (excluding waste products with no value).
- (1) You may not take an allowance for transporting lease production that is not royaltybearing.
- (2) You may propose to ONRR a prospective cost allocation method based on the values of the liquid products transported. ONRR will approve the method if it is consistent with the purposes of the regulations in this subpart.
- (3) You may use your proposed procedure to calculate a transportation allowance beginning with the production month following the month when ONRR received your proposed procedure

until ONRR accepts or rejects your cost allocation. If ONRR rejects your cost allocation, you must amend your form ONRR-2014 for the months that you used the rejected method and pay any additional royalty due, plus late payment interest.

- (c)(1) Where you or your affiliate transport(s) both gaseous and liquid products through the same transportation system, you must propose a cost allocation procedure to ONRR.
- (2) You may use your proposed procedure to calculate a transportation allowance until ONRR accepts or rejects your cost allocation. If ONRR rejects your cost allocation, you must amend your form ONRR-2014 for the months when you used the rejected method and pay any additional royalty and interest due.
- (3) You must submit your initial proposal, including all available data, within three months after you first claim the allocated deductions on form ONRR-2014.
- (d)(1) Your transportation allowance may not exceed 50 percent of the value of the oil, as determined under § 1206.101 of this subpart.
- (2) If ONRR approved your request to take a transportation allowance in excess of the 50-percent limitation under former § 1206.109(c), that approval is terminated as of January 1, 2017.
- (e) You must express transportation allowances for oil as a dollar-value equivalent. If your or your affiliate's payments for transportation under a contract are not on a dollar-per-unit basis, you must convert whatever consideration you or your affiliate are paid to a dollar-value equivalent.
  - (f) ONRR may determine your transportation allowance under § 1206.105 because:
  - (1) There is misconduct by or between the contracting parties;
- (2) ONRR determines that the consideration that you or your affiliate paid under an arm'slength transportation contract does not reflect the reasonable cost of the transportation because

you breached your duty to market the oil for the mutual benefit of yourself and the lessor by transporting your oil at a cost that is unreasonably high. We may consider a transportation allowance to be unreasonably high if it is 10 percent higher than the highest reasonable measures of transportation costs including, but not limited to, transportation allowances reported to ONRR and tariffs for gas, residue gas, or gas plant product transported through the same system; or

- (3) ONRR cannot determine if you properly calculated a transportation allowance under § 1206.111 or § 1206.112 for any reason, including, but not limited to, your or your affiliate's failure to provide documents that ONRR requests under 30 CFR part 1212, subpart B.
- (g) You do not need ONRR's approval before reporting a transportation allowance. § 1206.111 How do I determine a transportation allowance if I have an arm's-length transportation contract?
- (a)(1) If you or your affiliate incur transportation costs under an arm's-length transportation contract, you may claim a transportation allowance for the reasonable, actual costs incurred, as more fully explained in paragraph (b) of this section, except as provided in § 1206.110(f) and subject to the limitation in § 1206.110(d).
  - (2) You must be able to demonstrate that your or your affiliate's contract is at arm's-length.
- (3) You do not need ONRR's approval before reporting a transportation allowance for costs incurred under an arm's-length transportation contract.
- (b) Subject to the requirements of paragraph (c) of this section, you may include, but are not limited to, the following costs to determine your transportation allowance under paragraph (a) of this section; you may not use any cost as a deduction that duplicates all or part of any other cost that you use under this section including, but not limited to:
  - (1) The amount that you pay under your arm's-length transportation contract or tariff.

- (2) Fees paid (either in volume or in value) for actual or theoretical line losses.
- (3) Fees paid for administration of a quality bank.
- (4) Fees paid to a terminal operator for loading and unloading of crude oil into or from a vessel, vehicle, pipeline, or other conveyance.
- (5) Fees paid for short-term storage (30 days or less) incidental to transportation as a transporter requires.
  - (6) Fees paid to pump oil to another carrier's system or vehicles as required under a tariff.
- (7) Transfer fees paid to a hub operator associated with physical movement of crude oil through the hub when you do not sell the oil at the hub. These fees do not include title transfer fees.
- (8) Payments for a volumetric deduction to cover shrinkage when high-gravity petroleum (generally in excess of 51 degrees API) is mixed with lower gravity crude oil for transportation.
- (9) Costs of securing a letter of credit, or other surety, that the pipeline requires you, as a shipper, to maintain.
  - (10) Hurricane surcharges that you or your affiliate actually pay(s).
- (11) The cost of carrying on your books as inventory a volume of oil that the pipeline operator requires you, as a shipper, to maintain and that you do maintain in the line as line fill. You must calculate this cost as follows:
- (i) First, multiply the volume that the pipeline requires you to maintain—and that you do maintain—in the pipeline by the value of that volume for the current month calculated under § 1206.101 or § 1206.102, as applicable.
- (ii) Second, multiply the value calculated under paragraph (b)(11)(i) of this section by the monthly rate of return, calculated by dividing the rate of return specified in § 1206.112(i)(3) by

- (c) You may not include the following costs to determine your transportation allowance under paragraph (a) of this section:
  - (1) Fees paid for long-term storage (more than 30 days)
  - (2) Administrative, handling, and accounting fees associated with terminalling
  - (3) Title and terminal transfer fees
- (4) Fees paid to track and match receipts and deliveries at a market center or to avoid paying title transfer fees
  - (5) Fees paid to brokers
  - (6) Fees paid to a scheduling service provider
- (7) Internal costs, including salaries and related costs, rent/space costs, office equipment costs, legal fees, and other costs to schedule, nominate, and account for sale or movement of production
  - (8) Gauging fees
- (d) If you have no written contract for the arm's-length transportation of oil, then ONRR will determine your transportation allowance under § 1206.105. You may not use this paragraph (d) if you or your affiliate perform(s) your own transportation.
- (1) You must propose to ONRR a method to determine the allowance using the procedures in § 1206.108(a).
- (2) You may use that method to determine your allowance until ONRR issues its determination.
- § 1206.112 How do I determine a transportation allowance if I do not have an arm's-length transportation contract?

- (a) This section applies if you or your affiliate do(es) not have an arm's-length transportation contract, including situations where you or your affiliate provide your own transportation services. You must calculate your transportation allowance based on your or your affiliate's reasonable, actual costs for transportation during the reporting period using the procedures prescribed in this section.
  - (b) Your or your affiliate's actual costs may include the following:
- (1) Capital costs and operating and maintenance expenses under paragraphs (e), (f), and (g) of this section.
  - (2) Overhead under paragraph (h) of this section.
- (3)(i) Depreciation and a return on undepreciated capital investment under paragraph (i)(1) of this section, or you may elect to use a cost equal to a return on the initial depreciable capital investment in the transportation system under paragraph (i)(2) of this section. After you have elected to use either method for a transportation system, you may not later elect to change to the other alternative without ONRR's approval. If ONRR accepts your request to change methods, you may use your changed method beginning with the production month following the month when ONRR received your change request.
- (ii) A return on the reasonable salvage value under paragraph (i)(1)(iii) of this section after you have depreciated the transportation system to its reasonable salvage value.
  - (c) To the extent not included in costs identified in paragraphs (e) through (h) of this section.
- (1) If you or your affiliate incur(s) the following actual costs under your or your affiliate's non-arm's-length contract, you may include these costs in your calculations under this section:
- (i) Fees paid to a non-affiliated terminal operator for loading and unloading of crude oil into or from a vessel, vehicle, pipeline, or other conveyance

- (ii) Transfer fees paid to a hub operator associated with physical movement of crude oil through the hub when you do not sell the oil at the hub; these fees do not include title transfer fees
- (iii) A volumetric deduction to cover shrinkage when high-gravity petroleum (generally in excess of 51 degrees API) is mixed with lower gravity crude oil for transportation
- (iv) Fees paid to a non-affiliated quality bank administrator for administration of a quality bank
- (v) The cost of carrying on your books as inventory a volume of oil that the pipeline operator requires you, as a shipper, to maintain—and that you do maintain—in the line as line fill; you must calculate this cost as follows:
- (A) First, multiply the volume that the pipeline requires you to maintain—and that you do maintain—in the pipeline by the value of that volume for the current month calculated under § 1206.101 or § 1206.102, as applicable.
- (B) Second, multiply the value calculated under paragraph (c)(1)(v)(A) of this section by the monthly rate of return, calculated by dividing the rate of return specified in paragraph (i)(3) of this section by 12.
  - (2) You may not include in your transportation allowance:
  - (i) Any of the costs identified under § 1206.111(c); and/or
  - (ii) Fees paid (either in volume or in value) for actual or theoretical line losses.
- (d) You may not use any cost as a deduction that duplicates all or part of any other cost that you use under this section.

(e) Allowable capital investment costs are generally those for depreciable fixed assets
(including the costs of delivery and installation of capital equipment) that are an integral part of
the transportation system.
(f) Allowable operating expenses include the following:
(1) Operations supervision and engineering
(2) Operations labor
(3) Fuel
(4) Utilities
(5) Materials
(6) Ad valorem property taxes
(7) Rent
(8) Supplies
(9) Any other directly allocable and attributable operating expense that you can document
(g) Allowable maintenance expenses include the following
(1) Maintenance of the transportation system
(2) Maintenance of equipment
(3) Maintenance labor
(4) Other directly allocable and attributable maintenance expenses that you can document
(h) Overhead, directly attributable and allocable to the operation and maintenance of the

transportation system, is an allowable expense. State and Federal income taxes and severance

(i)(1) To calculate depreciation and a return on undepreciated capital investment, you may

elect to use either a straight-line depreciation method (based on the life of equipment or on the

taxes and other fees, including royalties, are not allowable expenses.

life of the reserves that the transportation system services), or you may elect to use a unit-of-production method. After you make an election, you may not change methods without ONRR's approval. If ONRR accepts your request to change methods, you may use your changed method beginning with the production month following the month when ONRR received your change request.

- (i) A change in ownership of a transportation system will not alter the depreciation schedule that the original transporter/lessee established for purposes of the allowance calculation.
- (ii) You may depreciate a transportation system, with or without a change in ownership, only once.
- (iii)(A) To calculate the return on undepreciated capital investment, you may use an amount equal to the undepreciated capital investment in the transportation system multiplied by the rate of return that you determine under paragraph (i)(3) of this section.
- (B) After you have depreciated a transportation system to the reasonable salvage value, you may continue to include in the allowance calculation a cost equal to the reasonable salvage value multiplied by a rate of return under paragraph (i)(3) of this section.
- (2) As an alternative to using depreciation and a return on undepreciated capital investment, as provided under paragraph (b)(3) of this section, you may use as a cost an amount equal to the allowable initial capital investment in the transportation system multiplied by the rate of return determined under paragraph (i)(3) of this section. You may not include depreciation in your allowance.
  - (3) The rate of return is the industrial rate associated with Standard & Poor's BBB rating.
- (i) You must use the monthly average BBB rate that Standard & Poor's publishes for the first month for which the allowance is applicable.

(ii) You must re-determine the rate at the beginning of each subsequent calendar year. § 1206.113 What adjustments and transportation allowances apply when I value oil production from my lease using NYMEX prices or ANS spot prices?

This section applies when you use NYMEX prices or ANS spot prices to calculate the value of production under § 1206.102. As specified in this section, you must adjust the NYMEX price to reflect the difference in value between your lease and Cushing, Oklahoma, or adjust the ANS spot price to reflect the difference in value between your lease and the appropriate ONRR-recognized market center at which the ANS spot price is published (for example, Long Beach, California, or San Francisco, California). Paragraph (a) of this section explains how you adjust the value between the lease and the market center, and paragraph (b) of this section explains how you adjust the value between the market center and Cushing when you use NYMEX prices.

Paragraph (c) of this section explains how adjustments may be made for quality differentials that are not accounted for through exchange agreements. Paragraph (d) of this section gives some examples. References in this section to "you" include your affiliates, as applicable.

- (a) To adjust the value between the lease and the market center:
- (1)(i) For oil that you exchange at arm's-length between your lease and the market center (or between any intermediate points between those locations), you must calculate a lease-to-market center differential by the applicable location and quality differentials derived from your arm's-length exchange agreement applicable to production during the production month.
- (ii) For oil that you exchange between your lease and the market center (or between any intermediate points between those locations) under an exchange agreement that is not at arm's-length, you must obtain approval from ONRR for a location and quality differential. Until you obtain such approval, you may use the location and quality differential derived from that

exchange agreement applicable to production during the production month. If ONRR prescribes a differential, you must apply ONRR's differential to all periods for which you used your proposed differential. You must pay any additional royalties due resulting from using ONRR's differential, plus late payment interest from the original royalty due date, or you may report a credit for any overpaid royalties, plus interest, under 30 U.S.C. 1721(h).

- (2) For oil that you transport between your lease and the market center (or between any intermediate points between those locations), you may take an allowance for the cost of transporting that oil between the relevant points, as determined under § 1206.111 or 1206.112, as applicable.
- (3) If you transport or exchange at arm's-length (or both transport and exchange) at least 20 percent—but not all—of your oil produced from the lease to a market center, you must determine the adjustment between the lease and the market center for the oil that is not transported or exchanged (or both transported and exchanged) to or through a market center as follows:
- (i) Determine the volume-weighted average of the lease-to-market center adjustment calculated under paragraphs (a)(1) and (2) of this section for the oil that you do transport or exchange (or both transport and exchange) from your lease to a market center.
- (ii) Use that volume-weighted average lease-to-market center adjustment as the adjustment for the oil that you do not transport or exchange (or both transport and exchange) from your lease to a market center.
- (4) If you transport or exchange (or both transport and exchange) less than 20 percent of the crude oil produced from your lease between the lease and a market center, you must propose to ONRR an adjustment between the lease and the market center for the portion of the oil that you do not transport or exchange (or both transport and exchange) to a market center. Until you

obtain such approval, you may use your proposed adjustment. If ONRR prescribes a different adjustment, you must apply ONRR's adjustment to all periods for which you used your proposed adjustment. You must pay any additional royalties due resulting from using ONRR's adjustment, plus late payment interest from the original royalty due date, or you may report a credit for any overpaid royalties plus interest under 30 U.S.C. 1721(h).

- (5) You may not both take a transportation allowance and use a location and quality adjustment or exchange differential for the same oil between the same points.
- (b) For oil that you value using NYMEX prices, you must adjust the value between the market center and Cushing, Oklahoma, as follows:
- (1) If you have arm's-length exchange agreements between the market center and Cushing under which you exchange to Cushing at least 20 percent of all of the oil that you own at the market center during the production month, you must use the volume-weighted average of the location and quality differentials from those agreements as the adjustment between the market center and Cushing for all of the oil that you produce from the leases during that production month for which that market center is used.
- (2) If paragraph (b)(1) of this section does not apply, you must use the WTI differential published in an ONRR-approved publication for the market center nearest to your lease, for crude oil most similar in quality to your production, as the adjustment between the market center and Cushing. For example, for light sweet crude oil produced offshore of Louisiana, you must use the WTI differential for Light Louisiana Sweet crude oil at St. James, Louisiana. After you select an ONRR-approved publication, you may not select a different publication more often than once every two years, unless the publication you use is no longer published or ONRR

revokes its approval of the publication. If you must change publications, you must begin a new two-year period.

- (3) If neither paragraph (b)(1) nor (2) of this section applies, you may propose an alternative differential to ONRR. Until you obtain such approval, you may use your proposed differential. If ONRR prescribes a different differential, you must apply ONRR's differential to all periods for which you used your proposed differential. You must pay any additional royalties due resulting from using ONRR's differential, plus late payment interest from the original royalty due date, or you may report a credit for any overpaid royalties plus interest under 30 U.S.C. 1721(h).
- (c)(1) If you adjust for location and quality differentials or for transportation costs under paragraphs (a) and (b) of this section, you also must adjust the NYMEX price or ANS spot price for quality based on premiums or penalties determined by pipeline quality bank specifications at intermediate commingling points or at the market center if those points are downstream of the royalty measurement point that BSEE or BLM, as applicable, approve. You must make this adjustment only if, and to the extent that, such adjustments were not already included in the location and quality differentials determined from your arm's-length exchange agreements.
- (2) If the quality of your oil, as adjusted, is still different from the quality of the representative crude oil at the market center after making the quality adjustments described in paragraphs (a), (b), and (c)(1) of this section, you may make further gravity adjustments using posted price gravity tables. If quality bank adjustments do not incorporate or provide for adjustments for sulfur content, you may make sulfur adjustments, based on the quality of the representative crude oil at the market center, of 5.0 cents per one-tenth percent difference in sulfur content.
  - (i) You may request prior ONRR approval to use a different adjustment.

- (ii) If ONRR approves your request to use a different quality adjustment, you may begin using that adjustment for the production month following the month when ONRR received your request.
  - (d) The examples in this paragraph illustrate how to apply the requirement of this section.
- (1) *Example 1*. Assume that a Federal lessee produces crude oil from a lease near Artesia, New Mexico. Further, assume that the lessee transports the oil to Roswell, New Mexico, and then exchanges the oil to Midland, Texas. Assume that the lessee refines the oil received in exchange at Midland. Assume that the NYMEX price is \$86.21/bbl, adjusted for the roll; that the WTI differential (Cushing to Midland) is -\$2.27/bbl; that the lessee's exchange agreement between Roswell and Midland results in a location and quality differential of -\$0.08/bbl; and that the lessee's actual cost of transporting the oil from Artesia to Roswell is \$0.40/bbl. In this example, the royalty value of the oil is \$86.21 \$2.27 \$0.08 \$0.40 = \$83.46/bbl.
- (2) Example 2. Assume the same facts as in the example in paragraph (d)(1) of this section, except that the lessee transports and exchanges to Midland 40 percent of the production from the lease near Artesia and transports the remaining 60 percent directly to its own refinery in Ohio. In this example, the 40 percent of the production would be valued at \$83.46/bbl, as explained in the previous example. In this example, the other 60 percent also would be valued at \$83.46/bbl.
- (3) Example 3. Assume that a Federal lessee produces crude oil from a lease near Bakersfield, California. Further, assume that the lessee transports the oil to Hynes Station and then exchanges the oil to Cushing, which it further exchanges with oil that it refines. Assume that the ANS spot price is \$105.65/bbl and that the lessee's actual cost of transporting the oil from Bakersfield to Hynes Station is \$0.28/bbl. The lessee must request approval from ONRR for a location and quality adjustment between Hynes Station and Long Beach. For example, the lessee

likely would propose using the tariff on Line 63 from Hynes Station to Long Beach as the adjustment between those points. Assume that adjustment to be \$0.72, including the sulfur and gravity bank adjustments, and that ONRR approves the lessee's request. In this example, the preliminary (because the location and quality adjustment is subject to ONRR's review) royalty value of the oil is \$105.65 - \$0.72 - \$0.28 = \$104.65/bbl. The fact that oil was exchanged to Cushing does not change the use of ANS spot prices for royalty valuation.

### § 1206.114 How will ONRR identify market centers?

ONRR will monitor market activity and, if necessary, add to or modify the list of market centers that we publish to *www.onrr.gov*. ONRR will consider the following factors and conditions in specifying market centers:

- (a) Points where ONRR-approved publications publish prices useful for index purposes
- (b) Markets served
- (c) Input from industry and others knowledgeable in crude oil marketing and transportation
- (d) Simplification
- (e) Other relevant matters

# § 1206.115 What are my reporting requirements under an arm's-length transportation contract?

- (a) You must use a separate entry on form ONRR-2014 to notify ONRR of an allowance based on transportation costs that you or your affiliate incur(s).
- (b) ONRR may require you or your affiliate to submit arm's-length transportation contracts, production agreements, operating agreements, and related documents.
  - (c) You can find recordkeeping requirements in parts 1207 and 1212 of this chapter.

# § 1206.116 What are my reporting requirements under a non-arm's-length transportation contract?

- (a) You must use a separate entry on form ONRR-2014 to notify ONRR of an allowance based on transportation costs that you or your affiliate incur(s).
- (b)(1) For new non-arm's-length transportation facilities or arrangements, you must base your initial deduction on estimates of allowable transportation costs for the applicable period.
- (2) You must use your or your affiliate's most recently available operations data for the transportation system as your estimate, if available. If such data is not available, you must use estimates based on data for similar transportation systems.
  - (3) Section 1206.118 applies when you amend your report based on the actual costs.
- (c) ONRR may require you or your affiliate to submit all data used to calculate the allowance deduction. You may find recordkeeping requirements in parts 1207 and 1212 of this chapter.
- (d) If you are authorized under § 1206.112(j) to use an exception to the requirement to calculate your actual transportation costs, you must follow the reporting requirements of § 1206.115.

# § 1206.117 What interest and penalties apply if I improperly report a transportation allowance?

(a) If you deduct a transportation allowance on form ONRR-2014 that exceeds 50 percent of the value of the oil transported, you must pay additional royalties due, plus late payment interest calculated under §§ 1218.54 and 1218.102 of this chapter, on the excess allowance amount taken from the date when that amount is taken to the date when you pay the additional royalties due.

(b) If you improperly net a transportation allowance against the oil instead of reporting the allowance as a separate entry on form ONRR-2014, ONRR may assess a civil penalty under 30 CFR part 1241.

# § 1206.118 What reporting adjustments must I make for transportation allowances?

- (a) If your actual transportation allowance is less than the amount that you claimed on form ONRR-2014 for each month during the allowance reporting period, you must pay additional royalties due, plus late payment interest calculated under §§ 1218.54 and 1218.102 of this chapter from the date when you took the deduction to the date when you repay the difference.
- (b) If the actual transportation allowance is greater than the amount that you claimed on form ONRR-2014 for any month during the period reported on the allowance form, you are entitled to a credit plus interest.

## § 1206.119 How do I determine royalty quantity and quality?

- (a) You must calculate royalties based on the quantity and quality of oil as measured at the point of royalty settlement that BLM or BSEE approves for onshore leases and OCS leases, respectively.
- (b) If you base the value of oil determined under this subpart on a quantity and/or quality that is different from the quantity and/or quality at the point of royalty settlement that BLM or BSEE approves, you must adjust that value for the differences in quantity and/or quality.
- (c) You may not make any deductions from the royalty volume or royalty value for actual or theoretical losses. Any actual loss that you sustain before the royalty settlement metering or measurement point is not subject to royalty if BLM or BSEE, whichever is appropriate, determines that such loss was unavoidable.

- (d) You must pay royalties on 100 percent of the volume measured at the approved point of royalty settlement. You may not claim a reduction in that measured volume for actual losses beyond the approved point of royalty settlement or for theoretical losses that you claim to have taken place either before or after the approved point of royalty settlement.
  - 7. Revise subpart D to read as follows:

# **Subpart D—Federal Gas**

- 1206.140 What is the purpose and scope of this subpart?
- 1206.141 How do I calculate royalty value for unprocessed gas that I or my affiliate sell(s) under an arm's-length or non-arm's-length contract?
- 1206.142 How do I calculate royalty value for processed gas that I or my affiliate sell(s) under an arm's-length or non-arm's-length contract?
- 1206.143 How will ONRR determine if my royalty payments are correct?
- 1206.144 How will ONRR determine the value of my gas for royalty purposes?
- 1206.145 What records must I keep in order to support my calculations of royalty under this subpart?
- 1206.146 What are my responsibilities to place production into marketable condition and to market production?
- 1206.147 When is an ONRR audit, review, reconciliation, monitoring, or other like process considered final?
- 1206.148 How do I request a valuation determination?
- 1206.149 Does ONRR protect information that I provide?
- 1206.150 How do I determine royalty quantity and quality?
- 1206.151 [Reserved]
- 1206.152 What general transportation allowance requirements apply to me?
- 1206.153 How do I determine a transportation allowance if I have an arm's-length transportation contract?
- 1206.154 How do I determine a transportation allowance if I have a non-arm's-length transportation contract?
- 1206.155 What are my reporting requirements under an arm's-length transportation contract?
- 1206.156 What are my reporting requirements under a non-arm's-length transportation contract?
- 1206.157 What interest and penalties apply if I improperly report a transportation allowance?
- 1206.158 What reporting adjustments must I make for transportation allowances?
- 1206.159 What general processing allowances requirements apply to me?
- 1206.160 How do I determine a processing allowance if I have an arm's-length processing contract?
- 1206.161 How do I determine a processing allowance if I have a non-arm's-length processing contract?
- 1206.162 What are my reporting requirements under an arm's-length processing contract?
- 1206.163 What are my reporting requirements under a non-arm's-length processing contract?
- 1206.164 What interest and penalties apply if I improperly report a processing allowance?

1206.165 What reporting adjustments must I make for processing allowances?

## **Subpart D—Federal Gas**

#### § 1206.140 What is the purpose and scope of this subpart?

- (a) This subpart applies to all gas produced from Federal oil and gas leases onshore and on the Outer Continental Shelf (OCS). It explains how you, as a lessee, must calculate the value of production for royalty purposes consistent with mineral leasing laws, other applicable laws, and lease terms.
  - (b) The terms "you" and "your" in this subpart refer to the lessee.
- (c) If the regulations in this subpart are inconsistent with a(an): Federal statute; settlement agreement between the United States and a lessee resulting from administrative or judicial litigation; written agreement between the lessee and ONRR's Director establishing a method to determine the value of production from any lease that ONRR expects would at least approximate the value established under this subpart; express provision of an oil and gas lease subject to this subpart, then the statute, settlement agreement, written agreement, or lease provision will govern to the extent of the inconsistency.
  - (d) ONRR may audit and order you to adjust all royalty payments.

# § 1206.141 How do I calculate royalty value for unprocessed gas that I or my affiliate sell(s) under an arm's-length or non-arm's-length contract?

- (a) This section applies to unprocessed gas. Unprocessed gas is:
- (1) Gas that is not processed;
- (2) Any gas that you are not required to value under § 1206.142 or that ONRR does not value under § 1206.144; or

- (3) Any gas that you sell prior to processing based on a price per MMBtu or Mcf when the price is not based on the residue gas and gas plant products.
- (b) The value of gas under this section for royalty purposes is the gross proceeds accruing to you or your affiliate under the first arm's-length contract less a transportation allowance determined under § 1206.152. This value does not apply if you exercise the option in paragraph (c) of this section or if ONRR decides to value your gas under § 1206.144. You must use this paragraph (b) to value gas when:
  - (1) You sell under an arm's-length contract;
- (2) You sell or transfer unprocessed gas to your affiliate or another person under a non-arm's-length contract and that affiliate or person, or an affiliate of either of them, then sells the gas under an arm's-length contract, unless you exercise the option provided in paragraph (c) of this section;
- (3) You, your affiliate, or another person sell(s) unprocessed gas produced from a lease under multiple arm's-length contracts, and that gas is valued under this paragraph. Unless you exercise the option provided in paragraph (c) of this section, the value of the gas is the volume-weighted average of the values, established under this paragraph, for each contract for the sale of gas produced from that lease; or
- (4) You or your affiliate sell(s) under a pipeline cash-out program. In that case, for over-delivered volumes within the tolerance under a pipeline cash-out program, the value is the price that the pipeline must pay you or your affiliate under the transportation contract. You must use the same value for volumes that exceed the over-delivery tolerances, even if those volumes are subject to a lower price under the transportation contract.

- (c) If you do not sell under an arm's-length contract, you may elect to value your gas under this paragraph (c). You may not change your election more often than once every two years.
- (1)(i) If you can only transport gas to one index pricing point published in an ONRR-approved publication, available at *www.onrr.gov*, your value, for royalty purposes, is the highest reported monthly bidweek price for that index pricing point for the production month.
- (ii) If you can transport gas to more than one index pricing point published in an ONRR-approved publication available at *www.onrr.gov*, your value, for royalty purposes, is the highest reported monthly bidweek price for the index pricing points to which your gas could be transported for the production month, whether or not there are constraints for that production month.
- (iii) If there are sequential index pricing points on a pipeline, you must use the first index pricing point at or after your gas enters the pipeline.
- (iv) You must reduce the number calculated under paragraphs (c)(1)(i) and (c)(1)(ii) of this section by 5 percent for sales from the OCS Gulf of Mexico and by 10 percent for sales from all other areas, but not by less than 10 cents per MMBtu or more than 30 cents per MMBtu.
- (v) After you select an ONRR-approved publication available at www.onrr.gov, you may not select a different publication more often than once every two years.
- (vi) ONRR may exclude an individual index pricing point found in an ONRR-approved publication if ONRR determines that the index pricing point does not accurately reflect the values of production. ONRR will publish a list of excluded index pricing points available at www.onrr.gov.
- (2) You may not take any other deductions from the value calculated under this paragraph(c).

- (d) If some of your gas is used, lost, unaccounted for, or retained as a fee under the terms of a sales or service agreement, that gas will be valued for royalty purposes using the same royalty valuation method for valuing the rest of the gas that you do sell.
- (e) If you have no written contract for the sale of gas or no sale of gas subject to this section and:
- (1) There is an index pricing point for the gas, then you must value your gas under paragraph(c) of this section; or
- (2) There is not an index pricing point for the gas, then ONRR will decide the value under § 1206.144.
- (i) You must propose to ONRR a method to determine the value using the procedures in § 1206.148(a).
- (ii) You may use that method to determine value, for royalty purposes, until ONRR issues our decision.
- (iii) After ONRR issues our determination, you must make the adjustments under § 1206.143(a)(2).
- § 1206.142 How do I calculate royalty value for processed gas that I or my affiliate sell(s) under an arm's-length or non-arm's-length contract?
  - (a) This section applies to the valuation of processed gas, including but not limited to:
- (1) Gas that you or your affiliate do not sell, or otherwise dispose of, under an arm's-length contract prior to processing.
- (2) Gas where your or your affiliate's arm's-length contract for the sale of gas prior to processing provides for payment to be determined on the basis of the value of any products resulting from processing, including residue gas or natural gas liquids.

- (3) Gas that you or your affiliate process under an arm's-length keepwhole contract.
- (4) Gas where your or your affiliate's arm's-length contract includes a reservation of the right to process the gas, and you or your affiliate exercise(s) that right.
- (b) The value of gas subject to this section, for royalty purposes, is the combined value of the residue gas and all gas plant products that you determine under this section plus the value of any condensate recovered downstream of the point of royalty settlement without resorting to processing that you determine under subpart C of this part less applicable transportation and processing allowances that you determine under this subpart, unless you exercise the option provided in paragraph (d) of this section.
- (c) The value of residue gas or any gas plant product under this section for royalty purposes is the gross proceeds accruing to you or your affiliate under the first arm's-length contract. This value does not apply if you exercise the option provided in paragraph (d) of this section, or if ONRR decides to value your residue gas or any gas plant product under § 1206.144. You must use this paragraph (c) to value residue gas or any gas plant product when:
  - (1) You sell under an arm's-length contract;
- (2) You sell or transfer to your affiliate or another person under a non-arm's-length contract, and that affiliate or person, or another affiliate of either of them, then sells the residue gas or any gas plant product under an arm's-length contract, unless you exercise the option provided in paragraph (d) of this section;
- (3) You, your affiliate, or another person sell(s), under multiple arm's-length contracts, residue gas or any gas plant products recovered from gas produced from a lease that you value under this paragraph. In that case, unless you exercise the option provided in paragraph (d) of this section, because you sold non-arm's-length to your affiliate or another person, the value of

the residue gas or any gas plant product is the volume-weighted average of the gross proceeds established under this paragraph for each arm's-length contract for the sale of residue gas or any gas plant products recovered from gas produced from that lease; or

- (4) You or your affiliate sell(s) under a pipeline cash-out program. In that case, for over-delivered volumes within the tolerance under a pipeline cash-out program, the value is the price that the pipeline must pay to you or your affiliate under the transportation contract. You must use the same value for volumes that exceed the over-delivery tolerances, even if those volumes are subject to a lower price under the transportation contract.
- (d) If you do not sell under an arm's-length contract, you may elect to value your residue gas and NGLs under this paragraph (d). You may not change your election more often than once every two years.
- (1)(i) If you can only transport residue gas to one index pricing point published in an ONRR-approved publication available at *www.onrr.gov*, your value, for royalty purposes, is the highest reported monthly bidweek price for that index pricing point for the production month.
- (ii) If you can transport residue gas to more than one index pricing point published in an ONRR-approved publication available at *www.onrr.gov*, your value, for royalty purposes, is the highest reported monthly bidweek price for the index pricing points to which your gas could be transported for the production month, whether or not there are constraints, for the production month.
- (iii) If there are sequential index pricing points on a pipeline, you must use the first index pricing point at or after your residue gas enters the pipeline.

- (iv) You must reduce the number calculated under paragraphs (d)(1)(i) and (ii) of this section by 5 percent for sales from the OCS Gulf of Mexico and by 10 percent for sales from all other areas, but not by less than 10 cents per MMBtu or more than 30 cents per MMBtu.
- (v) After you select an ONRR-approved publication available at www.onrr.gov, you may not select a different publication more often than once every two years.
- (vi) ONRR may exclude an individual index pricing point found in an ONRR-approved publication if ONRR determines that the index pricing point does not accurately reflect the values of production. ONRR will publish a list of excluded index pricing points on <a href="https://www.onrr.gov">www.onrr.gov</a>.
- (2)(i) If you sell NGLs in an area with one or more ONRR-approved commercial price bulletins available at *www.onrr.gov*, you must choose one bulletin, and your value, for royalty purposes, is the monthly average price for that bulletin for the production month.
- (ii) You must reduce the number calculated under paragraph (d)(2)(i) of this section by the amounts that ONRR posts at *www.onrr.gov* for the geographic location of your lease. The methodology that ONRR will use to calculate the amounts is set forth in the preamble to this regulation. This methodology is binding on you and ONRR. ONRR will update the amounts periodically using this methodology.
- (iii) After you select an ONRR-approved commercial price bulletin available at www.onrr.gov, you may not select a different commercial price bulletin more often than once every two years.
- (3) You may not take any other deductions from the value calculated under this paragraph (d).
  - (4) ONRR will post changes to any of the rates in this paragraph (d) on its website.

- (e) If some of your gas or gas plant products are used, lost, unaccounted for, or retained as a fee under the terms of a sales or service agreement, that gas will be valued for royalty purposes using the same royalty valuation method for valuing the rest of the gas or gas plant products that you do sell.
- (f) If you have no written contract for the sale of gas or no sale of gas subject to this section and:
- (1) There is an index pricing point or commercial price bulletin for the gas, then you must value your gas under paragraph (d) of this section.
- (2) There is not an index pricing point or commercial price bulletin for the gas, then ONRR will determine the value under § 1206.144.
- (i) You must propose to ONRR a method to determine the value using the procedures in § 1206.148(a).
- (ii) You may use that method to determine value, for royalty purposes, until ONRR issues our decision.
- (iii) After ONRR issues our determination, you must make the adjustments under § 1206.143(a)(2).

## § 1206.143 How will ONRR determine if my royalty payments are correct?

- (a)(1) ONRR may monitor, review, and audit the royalties that you report. If ONRR determines that your reported value is inconsistent with the requirements of this subpart, ONRR will direct you to use a different measure of royalty value or decide your value under § 1206.144.
- (2) If ONRR directs you to use a different royalty value, you must either pay any additional royalties due, plus late payment interest calculated under §§ 1218.54 and 1218.102 of this chapter, or report a credit for, or request a refund of, any overpaid royalties.

- (b) When the provisions in this subpart refer to gross proceeds, in conducting reviews and audits, ONRR will examine if your or your affiliate's contract reflects the total consideration actually transferred, either directly or indirectly, from the buyer to you or your affiliate for the gas, residue gas, or gas plant products. If ONRR determines that a contract does not reflect the total consideration, ONRR may decide your value under § 1206.144.
- (c) ONRR may decide your value under § 1206.144 if ONRR determines that the gross proceeds accruing to you or your affiliate under a contract do not reflect reasonable consideration because:
  - (1) There is misconduct by or between the contracting parties;
- (2) You have breached your duty to market the gas, residue gas, or gas plant products for the mutual benefit of yourself and the lessor by selling your gas, residue gas, or gas plant products at a value that is unreasonably low. ONRR may consider a sales price unreasonably low if it is 10 percent less than the lowest reasonable measures of market price, including, but not limited to, index prices and prices reported to ONRR for like-quality gas, residue gas, or gas plant products; or
- (3) ONRR cannot determine if you properly valued your gas, residue gas, or gas plant products under § 1206.141 or § 1206.142 for any reason, including, but not limited to, your or your affiliate's failure to provide documents that ONRR requests under 30 CFR part 1212, subpart B.
- (d) You have the burden of demonstrating that your or your affiliate's contract is arm's-length.

- (e) ONRR may require you to certify that the provisions in your or your affiliate's contract include(s) all of the consideration that the buyer paid to you or your affiliate, either directly or indirectly, for the gas, residue gas, or gas plant products.
- (f)(1) Absent contract revision or amendment, if you or your affiliate fail(s) to take proper or timely action to receive prices or benefits to which you or your affiliate are entitled, you must pay royalty based upon that obtainable price or benefit.
- (2) If you or your affiliate make timely application for a price increase or benefit allowed under your or your affiliate's contract, but the purchaser refuses, and you or your affiliate take reasonable, documented measures to force purchaser compliance, you will not owe additional royalties unless or until you or your affiliate receive additional monies or consideration resulting from the price increase. You may not construe this paragraph to permit you to avoid your royalty payment obligation in situations where a purchaser fails to pay, in whole or in part, or in a timely manner, for a quantity of gas, residue gas, or gas plant products.
- (g)(1) You or your affiliate must make all contracts, contract revisions, or amendments in writing, and all parties to the contract must sign the contract revisions, or amendments.
- (2) If you or your affiliate fail(s) to comply with paragraph (g)(1) of this section, ONRR may decide your value under § 1206.144.
- (3) This provision applies notwithstanding any other provisions in this title 30 to the contrary.

#### § 1206.144 How will ONRR determine the value of my gas for royalty purposes?

If ONRR decides to value your gas, residue gas, or gas plant products for royalty purposes under § 1206.143, or any other provision in this subpart, then ONRR will determine the value,

for royalty purposes, by considering any information that we deem relevant, which may include, but is not limited to:

- (a) The value of like-quality gas in the same field or nearby fields or areas.
- (b) The value of like-quality residue gas or gas plant products from the same plant or area.
- (c) Public sources of price or market information that ONRR deems to be reliable.
- (d) Information available or reported to ONRR, including, but not limited to, on form ONRR-2014 and form ONRR-4054.
  - (e) Costs of transportation or processing if ONRR determines that they are applicable.
- (f) Any information that ONRR deems relevant regarding the particular lease operation or the salability of the gas.

# § 1206.145 What records must I keep in order to support my calculations of royalty under this subpart?

If you value your gas under this subpart, you must retain all data relevant to the determination of the royalty that you paid. You can find recordkeeping requirements in parts 1207 and 1212 of this chapter.

- (a) You must show:
- (1) How you calculated the royalty value, including all allowable deductions; and
- (2) How you complied with this subpart.
- (b) Upon request, you must submit all data to ONRR. You must comply with any such requirement within the time that ONRR specifies.
- § 1206.146 What are my responsibilities to place production into marketable condition and to market production?

- (a) You must place gas, residue gas, and gas plant products in marketable condition and market the gas, residue gas, and gas plant products for the mutual benefit of the lessee and the lessor at no cost to the Federal government.
- (b) If you use gross proceeds under an arm's-length contract to determine royalty, you must increase those gross proceeds to the extent that the purchaser, or any other person, provides certain services that you normally are responsible to perform in order to place the gas, residue gas, and gas plant products in marketable condition or to market the gas.

# § 1206.147 When is an ONRR audit, review, reconciliation, monitoring, or other like process considered final?

Notwithstanding any provision in these regulations to the contrary, ONRR does not consider any audit, review, reconciliation, monitoring, or other like process that results in ONRR redetermining royalty due, under this subpart, final or binding as against the Federal government or its beneficiaries unless ONRR chooses to, in writing, formally close the audit period.

#### § 1206.148 How do I request a valuation determination?

- (a) You may request a valuation determination from ONRR regarding any gas produced. Your request must:
  - (1) Be in writing;
- (2) Identify specifically all leases involved, all interest owners of those leases, the designee(s), and the operator(s) for those leases;
- (3) Completely explain all relevant facts. You must inform ONRR of any changes to relevant facts that occur before we respond to your request;
  - (4) Include copies of all relevant documents;

- (5) Provide your analysis of the issue(s), including citations to all relevant precedents (including adverse precedents); and
  - (6) Suggest your proposed valuation method.
  - (b) In response to your request, ONRR may:
- (1) Request that the Assistant Secretary for Policy, Management and Budget issue a determination;
  - (2) Decide that ONRR will issue guidance; or
- (3) Inform you in writing that ONRR will not provide a determination or guidance. Situations in which ONRR typically will not provide any determination or guidance include, but are not limited to:
  - (i) Requests for guidance on hypothetical situations; or
  - (ii) Matters that are the subject of pending litigation or administrative appeals.
- (c)(1) A determination that the Assistant Secretary for Policy, Management and Budget signs is binding on both you and ONRR until the Assistant Secretary modifies or rescinds it.
- (2) After the Assistant Secretary issues a determination, you must make any adjustments to royalty payments that follow from the determination, and, if you owe additional royalties, you must pay the additional royalties due, plus late payment interest calculated under §§ 1218.54 and 1218.102 of this chapter.
- (3) A determination that the Assistant Secretary signs is the final action of the Department and is subject to judicial review under 5 U.S.C. 701–706.
- (d) Guidance that ONRR issues is not binding on ONRR, delegated States, or you with respect to the specific situation addressed in the guidance.

- (1) Guidance and ONRR's decision whether or not to issue guidance or to request an Assistant Secretary determination, or neither, under paragraph (b) of this section, are not appealable decisions or orders under part 1290 of this title.
- (2) If you receive an order requiring you to pay royalty on the same basis as the guidance, you may appeal that order under part 1290 of this title.
- (e) ONRR or the Assistant Secretary may use any of the applicable criteria in this subpart to provide guidance or to make a determination.
- (f) A change in an applicable statute or regulation on which ONRR based any guidance, or the Assistant Secretary based any determination, takes precedence over the determination or guidance after the effective date of the statute or regulation, regardless of whether ONRR or the Assistant Secretary modifies or rescinds the guidance or determination.
- (g) ONRR may make requests and replies under this section available to the public, subject to the confidentiality requirements under § 1206.149.

#### § 1206.149 Does ONRR protect information that I provide?

- (a) Certain information that you or your affiliate submit(s) to ONRR regarding royalties on gas, including deductions and allowances, may be exempt from disclosure.
- (b) To the extent that applicable laws and regulations permit, ONRR will keep confidential any data that you or your affiliate submit(s) that is privileged, confidential, or otherwise exempt from disclosure.
- (c) You and others must submit all requests for information under the Freedom of Information Act regulations of the Department of the Interior at 43 CFR part 2.

#### § 1206.150 How do I determine royalty quantity and quality?

- (a)(1) You must calculate royalties based on the quantity and quality of unprocessed gas as measured at the point of royalty settlement that BLM or BSEE approves for onshore leases and OCS leases, respectively.
- (2) If you base the value of gas determined under this subpart on a quantity and/or quality that is different from the quantity and/or quality at the point of royalty settlement that BLM or BSEE approves, you must adjust that value for the differences in quantity and/or quality.
- (b)(1) For residue gas and gas plant products, the quantity basis for computing royalties due is the monthly net output of the plant, even though residue gas and/or gas plant products may be in temporary storage.
- (2) If you value residue gas and/or gas plant products determined under this subpart on a quantity and/or quality of residue gas and/or gas plant products that is different from that which is attributable to a lease determined under paragraph (c) of this section, you must adjust that value for the differences in quantity and/or quality.
- (c) You must determine the quantity of the residue gas and gas plant products attributable to a lease based on the following procedure:
- (1) When you derive the net output of the processing plant from gas obtained from only one lease, you must base the quantity of the residue gas and gas plant products for royalty computation on the net output of the plant.
- (2) When you derive the net output of a processing plant from gas obtained from more than one lease producing gas of uniform content, you must base the quantity of the residue gas and gas plant products allocable to each lease on the same proportions as the ratios obtained by dividing the amount of gas delivered to the plant from each lease by the total amount of gas delivered from all leases.

- (3) When the net output of a processing plant is derived from gas obtained from more than one lease producing gas of non-uniform content:
- (i) You must determine the quantity of the residue gas allocable to each lease by multiplying the amount of gas delivered to the plant from the lease by the residue gas content of the gas, and dividing that arithmetical product by the sum of the similar arithmetical products separately obtained for all leases from which gas is delivered to the plant, and then multiplying the net output of the residue gas by the arithmetic quotient obtained.
- (ii) You must determine the net output of gas plant products allocable to each lease by multiplying the amount of gas delivered to the plant from the lease by the gas plant product content of the gas, dividing that arithmetical product by the sum of the similar arithmetical products separately obtained for all leases from which gas is delivered to the plant, and then multiplying the net output of each gas plant product by the arithmetic quotient obtained.
- (4) You may request prior ONRR approval of other methods for determining the quantity of residue gas and gas plant products allocable to each lease. If approved, you must apply that method to all gas production from Federal leases that is processed in the same plant. You must do so beginning with the production month following the month when ONRR received your request to use another method.
- (d)(1) You may not make any deductions from the royalty volume or royalty value for actual or theoretical losses. Any actual loss of unprocessed gas that you sustain before the royalty settlement meter or measurement point is not subject to royalty if BLM or BSEE, whichever is appropriate, determines that such loss was unavoidable.
- (2) Except as provided in paragraph (d)(1) of this section and § 1202.151(c), you must pay royalties due on 100 percent of the volume determined under paragraphs (a) through (c) of this

section. You may not reduce that determined volume for actual losses after you have determined the quantity basis, or for theoretical losses that you claim to have taken place. Royalties are due on 100 percent of the value of the unprocessed gas, residue gas, and/or gas plant products, as provided in this subpart, less applicable allowances. You may not take any deduction from the value of the unprocessed gas, residue gas, and/or gas plant products to compensate for actual losses after you have determined the quantity basis or for theoretical losses that you claim to have taken place.

### § 1206.151 [Reserved]

#### § 1206.152 What general transportation allowance requirements apply to me?

- (a) ONRR will allow a deduction for the reasonable, actual costs to transport residue gas, gas plant products, or unprocessed gas from the lease to the point off of the lease under § 1206.153 or § 1206.154, as applicable. You may not deduct transportation costs that you incur when moving a particular volume of production to reduce royalties that you owe on production for which you did not incur those costs. This paragraph applies when:
- (1) You value unprocessed gas under § 1206.141(b) or residue gas and gas plant products under § 1206.142(b) based on a sale at a point off of the lease, unit, or communitized area where the residue gas, gas plant products, or unprocessed gas is produced; and
  - (2)(i) The movement to the sales point is not gathering.
- (ii) For gas produced on the OCS, the movement of gas from the wellhead to the first platform is not transportation.
- (b) You must calculate the deduction for transportation costs based on your or your affiliate's cost of transporting each product through each individual transportation system. If your or your affiliate's transportation contract includes more than one product in a gaseous phase, you must

allocate costs consistently and equitably to each of the products transported. Your allocation must use the same proportion as the ratio of the volume of each product (excluding waste products with no value) to the volume of all products in the gaseous phase (excluding waste products with no value).

- (1) You may not take an allowance for transporting lease production that is not royaltybearing.
- (2) You may propose to ONRR a prospective cost allocation method based on the values of the products transported. ONRR will approve the method if it is consistent with the purposes of the regulations in this subpart.
- (3) You may use your proposed procedure to calculate a transportation allowance beginning with the production month following the month when ONRR received your proposed procedure until ONRR accepts or rejects your cost allocation. If ONRR rejects your cost allocation, you must amend your form ONRR-2014 for the months when you used the rejected method and pay any additional royalty due, plus late payment interest calculated under §§ 1218.54 and 1218.102 of this chapter.
- (c)(1) Where you or your affiliate transport(s) both gaseous and liquid products through the same transportation system, you must propose a cost allocation procedure to ONRR.
- (2) You may use your proposed procedure to calculate a transportation allowance until ONRR accepts or rejects your cost allocation. If ONRR rejects your cost allocation, you must amend your form ONRR-2014 for the months when you used the rejected method and pay any additional royalty due, plus late payment interest calculated under §§ 1218.54 and 1218.102 of this chapter.

- (3) You must submit your initial proposal, including all available data, within three months after you first claim the allocated deductions on form ONRR-2014.
- (d) If you value unprocessed gas under § 1206.141(c) or residue gas and gas plant products under § 1206.142 (d), you may not take a transportation allowance.
- (e)(1) Your transportation allowance may not exceed 50 percent of the value of the residue gas, gas plant products, or unprocessed gas as determined under § 1206.141 or § 1206.142 of this subpart.
- (2) If ONRR approved your request to take a transportation allowance in excess of the 50-percent limitation under former § 1206.156(c)(3), that approval is terminated as of January 1, 2017
- (f) You must express transportation allowances for residue gas, gas plant products, or unprocessed gas as a dollar-value equivalent. If your or your affiliate's payments for transportation under a contract are not on a dollar-per-unit basis, you must convert whatever consideration that you or your affiliate are/is paid to a dollar-value equivalent.
  - (g) ONRR may determine your transportation allowance under § 1206.144 because:
  - (1) There is misconduct by or between the contracting parties;
- (2) ONRR determines that the consideration that you or your affiliate paid under an arm's-length transportation contract does not reflect the reasonable cost of the transportation because you breached your duty to market the gas, residue gas, or gas plant products for the mutual benefit of yourself and the lessor by transporting your gas, residue gas, or gas plant products at a cost that is unreasonably high. We may consider a transportation allowance unreasonably high if it is 10 percent higher than the highest reasonable measures of transportation costs, including, but

not limited to, transportation allowances reported to ONRR and tariffs for gas, residue gas, or gas plant products transported through the same system; or

- (3) ONRR cannot determine if you properly calculated a transportation allowance under § 1206.153 or § 1206.154 for any reason, including, but not limited to, your or your affiliate's failure to provide documents that ONRR requests under 30 CFR part 1212, subpart B.
- (h) You do not need ONRR's approval before reporting a transportation allowance.

  § 1206.153 How do I determine a transportation allowance if I have an arm's-length

transportation contract?

- (a)(1) If you or your affiliate incur transportation costs under an arm's-length transportation contract, you may claim a transportation allowance for the reasonable, actual costs incurred, as more fully explained in paragraph (b) of this section, except as provided in § 1206.152(g) and subject to the limitation in § 1206.152(e).
  - (2) You must be able to demonstrate that your or your affiliate's contract is arm's-length.
- (b) Subject to the requirements of paragraph (c) of this section, you may include, but are not limited to, the following costs to determine your transportation allowance under paragraph (a) of this section; you may not use any cost as a deduction that duplicates all or part of any other cost that you use under this section:
- (1) Firm demand charges paid to pipelines. You may deduct firm demand charges or capacity reservation fees that you or your affiliate paid to a pipeline, including charges or fees for unused firm capacity that you or your affiliate have not sold before you report your allowance. If you or your affiliate receive(s) a payment from any party for release or sale of firm capacity after reporting a transportation allowance that included the cost of that unused firm capacity, or if you or your affiliate receive(s) a payment or credit from the pipeline for penalty

refunds, rate case refunds, or other reasons, you must reduce the firm demand charge claimed on form ONRR-2014 by the amount of that payment. You must modify form ONRR-2014 by the amount received or credited for the affected reporting period and pay any resulting royalty due, plus late payment interest calculated under §§ 1218.54 and 1218.102 of this chapter.

- (2) Gas Supply Realignment (GSR) costs. The GSR costs result from a pipeline reforming or terminating supply contracts with producers in order to implement the restructuring requirements of FERC Orders in 18 CFR part 284.
- (3) *Commodity charges*. The commodity charge allows the pipeline to recover the costs of providing service.
- (4) Wheeling costs. Hub operators charge a wheeling cost for transporting gas from one pipeline to either the same or another pipeline through a market center or hub. A hub is a connected manifold of pipelines through which a series of incoming pipelines are interconnected to a series of outgoing pipelines.
- (5) Gas Research Institute (GRI) fees. The GRI conducts research, development, and commercialization programs on natural gas-related topics for the benefit of the U.S. gas industry and gas customers. GRI fees are allowable, provided that such fees are mandatory in FERC-approved tariffs.
- (6) Annual Charge Adjustment (ACA) fees. FERC charges these fees to pipelines to pay for its operating expenses.
- (7) Payments (either volumetric or in value) for actual or theoretical losses. Theoretical losses are not deductible in transportation arrangements unless the transportation allowance is based on arm's-length transportation rates charged under a FERC or State regulatory-approved tariff. If you or your affiliate receive(s) volumes or credit for line gain, you must reduce your

transportation allowance accordingly and pay any resulting royalties plus late payment interest calculated under §§ 1218.54 and 1218.102 of this chapter;

- (8) *Temporary storage services*. This includes short-duration storage services that market centers or hubs (commonly referred to as "parking" or "banking") offer or other temporary storage services that pipeline transporters provide, whether actual or provided as a matter of accounting. Temporary storage is limited to 30 days or fewer.
- (9) Supplemental costs for compression, dehydration, and treatment of gas. ONRR allows these costs only if such services are required for transportation and exceed the services necessary to place production into marketable condition required under § 1206.146 of this part.
- (10) *Costs of surety*. You may deduct the costs of securing a letter of credit, or other surety, that the pipeline requires you or your affiliate, as a shipper, to maintain under a transportation contract.
- (11) *Hurricane surcharges*. You may deduct hurricane surcharges that you or your affiliate actually pay(s).
- (c) You may not include the following costs to determine your transportation allowance under paragraph (a) of this section:
- (1) Fees or costs incurred for storage. This includes storing production in a storage facility, whether on or off of the lease, for more than 30 days.
- (2) Aggregator/marketer fees. This includes fees that you or your affiliate pay(s) to another person (including your affiliates) to market your gas, including purchasing and reselling the gas or finding or maintaining a market for the gas production.
- (3) *Penalties that you or your affiliate incur(s) as a shipper*. These penalties include, but are not limited to:

- (i) *Over-delivery cash-out penalties*. This includes the difference between the price that the pipeline pays to you or your affiliate for over-delivered volumes outside of the tolerances and the price that you or your affiliate receive(s) for over-delivered volumes within the tolerances.
- (ii) *Scheduling penalties*. This includes penalties that you or your affiliate incur(s) for differences between daily volumes delivered into the pipeline and volumes scheduled or nominated at a receipt or delivery point.
- (iii) *Imbalance penalties*. This includes penalties that you or your affiliate incur(s) (generally on a monthly basis) for differences between volumes delivered into the pipeline and volumes scheduled or nominated at a receipt or delivery point.
- (iv) *Operational penalties*. This includes fees that you or your affiliate incur(s) for violation of the pipeline's curtailment or operational orders issued to protect the operational integrity of the pipeline.
- (4) *Intra-hub transfer fees*. These are fees that you or your affiliate pay(s) to hub operators for administrative services (such as title transfer tracking) necessary to account for the sale of gas within a hub.
- (5) Fees paid to brokers. This includes fees that you or your affiliate pay(s) to parties who arrange marketing or transportation, if such fees are separately identified from aggregator/marketer fees.
- (6) Fees paid to scheduling service providers. This includes fees that you or your affiliate pay(s) to parties who provide scheduling services, if such fees are separately identified from aggregator/marketer fees.

- (7) *Internal costs*. This includes salaries and related costs, rent/space costs, office equipment costs, legal fees, and other costs to schedule, nominate, and account for the sale or movement of production.
- (8) Other non-allowable costs. Any cost you or your affiliate incur(s) for services that you are required to provide at no cost to the lessor, including, but not limited to, costs to place your gas, residue gas, or gas plant products into marketable condition disallowed under § 1206.146 and costs of boosting residue gas disallowed under § 1202.151(b).
- (d) If you have no written contract for the transportation of gas, then ONRR will determine your transportation allowance under § 1206.144. You may not use this paragraph (d) if you or your affiliate perform(s) your own transportation.
- (1) You must propose to ONRR a method to determine the allowance using the procedures in \$ 1206.148(a).
- (2) You may use that method to determine your allowance until ONRR issues its determination.

## § 1206.154 How do I determine a transportation allowance if I have a non-arm's-length transportation contract?

- (a) This section applies if you or your affiliate do(es) not have an arm's-length transportation contract, including situations where you or your affiliate provide your own transportation services. You must calculate your transportation allowance based on your or your affiliate's reasonable, actual costs for transportation during the reporting period using the procedures prescribed in this section.
  - (b) Your or your affiliate's actual costs may include:

- (1) Capital costs and operating and maintenance expenses under paragraphs (e), (f), and (g) of this section.
  - (2) Overhead under paragraph (h) of this section.
- (3) Depreciation and a return on undepreciated capital investment under paragraph (i)(1) of this section, or you may elect to use a cost equal to a return on the initial depreciable capital investment in the transportation system under paragraph (i)(2) of this section. After you have elected to use either method for a transportation system, you may not later elect to change to the other alternative without ONRR's approval. If ONRR accepts your request to change methods, you may use your changed method beginning with the production month following the month when ONRR received your change request.
- (4) A return on the reasonable salvage value under paragraph (i)(1)(iii) of this section, after you have depreciated the transportation system to its reasonable salvage value.
- (c)(1) To the extent not included in costs identified in paragraphs (e) through (g) of this section, if you or your affiliate incur(s) the actual transportation costs listed under § 1206.153(b)(2), (5), and (6) of this subpart under your or your affiliate's non-arm's-length contract, you may include those costs in your calculations under this section. You may not include any of the other costs identified under § 1206.153(b).
- (2) You may not include in your calculations under this section any of the non-allowable costs listed under § 1206.153(c).
- (d) You may not use any cost as a deduction that duplicates all or part of any other cost that you use under this section.

(e) Allowable capital investment costs are generally those for depreciable fixed assets
(including costs of delivery and installation of capital equipment) that are an integral part of the
transportation system.
(f) Allowable operating expenses include the following:
(1) Operations supervision and engineering
(2) Operations labor
(3) Fuel
(4) Utilities
(5) Materials
(6) Ad valorem property taxes
(7) Rent
(8) Supplies
(9) Any other directly allocable and attributable operating expense that you can document
(g) Allowable maintenance expenses include the following:
(i) Maintenance of the transportation system
(ii) Maintenance of equipment
(iii) Maintenance labor
(iv) Other directly allocable and attributable maintenance expenses that you can document
(h) Overhead, directly attributable and allocable to the operation and maintenance of the
transportation system, is an allowable expense. State and Federal income taxes and severance

(i)(1) To calculate depreciation and a return on undepreciated capital investment, you may

elect to use either a straight-line depreciation method based on the life of equipment or on the

taxes and other fees, including royalties, are not allowable expenses.

life of the reserves that the transportation system services, or you may elect to use a unit-of-production method. After you make an election, you may not change methods without ONRR's approval. If ONRR accepts your request to change methods, you may use your changed method beginning with the production month following the month when ONRR received your change request.

- (i) A change in ownership of a transportation system will not alter the depreciation schedule that the original transporter/lessee established for the purposes of the allowance calculation.
- (ii) You may depreciate a transportation system only once with or without a change in ownership.
- (iii)(A) To calculate the return on undepreciated capital investment, you may use an amount equal to the undepreciated capital investment in the transportation system multiplied by the rate of return that you determine under paragraph (i)(3) of this section.
- (B) After you have depreciated a transportation system to the reasonable salvage value, you may continue to include in the allowance calculation a cost equal to the reasonable salvage value multiplied by a rate of return under paragraph (i)(3) of this section.
- (2) As an alternative to using depreciation and a return on undepreciated capital investment, as provided under paragraph (b)(3) of this section, you may use as a cost an amount equal to the allowable initial capital investment in the transportation system multiplied by the rate of return determined under paragraph (i)(3) of this section. You may not include depreciation in your allowance.
  - (3) The rate of return is the industrial rate associated with Standard & Poor's BBB rating.
- (i) You must use the monthly average BBB rate that Standard & Poor's publishes for the first month for which the allowance is applicable.

(ii) You must re-determine the rate at the beginning of each subsequent calendar year.

§ 1206.155 What are my reporting requirements under an arm's-length transportation

contract?

- (a) You must use a separate entry on form ONRR-2014 to notify ONRR of an allowance based on transportation costs that you or your affiliate incur(s).
- (b) ONRR may require you or your affiliate to submit arm's-length transportation contracts, production agreements, operating agreements, and related documents.
  - (c) You can find recordkeeping requirements in parts 1207 and 1212 of this chapter.
- § 1206.156 What are my reporting requirements under a non-arm's-length transportation contract?
- (a) You must use a separate entry on form ONRR-2014 to notify ONRR of an allowance based on non-arm's-length transportation costs that you or your affiliate incur(s).
- (b)(1) For new non-arm's-length transportation facilities or arrangements, you must base your initial deduction on estimates of allowable transportation costs for the applicable period.
- (2) You must use your or your affiliate's most recently available operations data for the transportation system as your estimate. If such data is not available, you must use estimates based on data for similar transportation systems.
  - (3) Section 1206.158 applies when you amend your report based on your actual costs.
- (c) ONRR may require you or your affiliate to submit all data used to calculate the allowance deduction. You can find recordkeeping requirements in parts 1207 and 1212 of this chapter.
- § 1206.157 What interest and penalties apply if I improperly report a transportation allowance?

- (a)(1) If ONRR determines that you took an unauthorized transportation allowance, then you must pay any additional royalties due, plus late payment interest calculated under §§ 1218.54 and 1218.102 of this chapter.
- (2) If you understated your transportation allowance, you may be entitled to a credit, with interest.
- (b) If you deduct a transportation allowance on form ONRR-2014 that exceeds 50 percent of the value of the gas, residue gas, or gas plant products transported, you must pay late payment interest on the excess allowance amount taken from the date when that amount is taken until the date when you pay the additional royalties due.
- (c) If you improperly net a transportation allowance against the sales value of the residue gas, gas plant products, or unprocessed gas instead of reporting the allowance as a separate entry on form ONRR-2014, ONRR may assess a civil penalty under 30 CFR part 1241.

### § 1206.158 What reporting adjustments must I make for transportation allowances?

- (a) If your actual transportation allowance is less than the amount that you claimed on form ONRR-2014 for each month during the allowance reporting period, you must pay additional royalties due, plus late payment interest calculated under §§ 1218.54 and 1218.102 of this chapter from the date when you took the deduction to the date when you repay the difference.
- (b) If the actual transportation allowance is greater than the amount that you claimed on form ONRR-2014 for any month during the period reported on the allowance form, you are entitled to a credit, plus interest.

#### § 1206.159 What general processing allowances requirements apply to me?

(a)(1) When you value any gas plant product under § 1206.142(c) of this subpart, you may deduct from the value the reasonable, actual costs of processing.

- (2) You do not need ONRR's approval before reporting a processing allowance.
- (b) You must allocate processing costs among the gas plant products. You must determine a separate processing allowance for each gas plant product and processing plant relationship.

  ONRR considers NGLs to be one product.
  - (c)(1) You may not apply the processing allowance against the value of the residue gas.
- (2) The processing allowance deduction on the basis of an individual product may not exceed 66% percent of the value of each gas plant product determined under § 1206.142(c). Before you calculate the 66%-percent limit, you must first reduce the value for any transportation allowances related to post-processing transportation authorized under § 1206.152.
- (3) If ONRR approved your request to take a processing allowance in excess of the limitation in paragraph (c)(2) of this section under former § 1206.158(c)(3), that approval is terminated as of January 1, 2017.
- (4) If ONRR approved your request to take an extraordinary cost processing allowance under former § 1206.158(d), ONRR terminates that approval as of January 1, 2017.
- (d)(1) ONRR will not allow a processing cost deduction for the costs of placing lease products in marketable condition, including dehydration, separation, compression, or storage, even if those functions are performed off the lease or at a processing plant.
- (2) Where gas is processed for the removal of acid gases, commonly referred to as "sweetening," ONRR will not allow processing cost deductions for such costs unless the acid gases removed are further processed into a gas plant product.
  - (A) In such event, you are eligible for a processing allowance determined under this subpart.
- (B) ONRR will not grant any processing allowance for processing lease production that is not royalty bearing.

- (e) ONRR may determine your processing allowance under § 1206.144 because:
- (1) There is misconduct by or between the contracting parties;
- (2) ONRR determines that the consideration that you or your affiliate paid under an arm's-length processing contract does not reflect the reasonable cost of the processing because you breached your duty to market the gas, residue gas, or gas plant products for the mutual benefit of yourself and the lessor by processing your gas, residue gas, or gas plant products at a cost that is unreasonably high. We may consider a processing allowance unreasonably high if it is 10 percent higher than the highest reasonable measures of processing costs, including, but not limited to, processing allowances reported to ONRR; or
- (3) ONRR cannot determine if you properly calculated a processing allowance under § 1206.160 or § 1206.161 for any reason, including, but not limited to, your or your affiliate's failure to provide documents that ONRR requests under 30 CFR part 1212, subpart B.

# § 1206.160 How do I determine a processing allowance if I have an arm's-length processing contract?

- (a)(1) If you or your affiliate incur processing costs under an arm's-length processing contract, you may claim a processing allowance for the reasonable, actual costs incurred, as more fully explained in paragraph (b) of this section, except as provided in paragraphs (a)(3)(i) and (a)(3)(ii) of this section and subject to the limitation in § 1206.159(c)(2).
  - (2) You must be able to demonstrate that your or your affiliate's contract is arm's-length.
- (b)(1) If your or your affiliate's arm's-length processing contract includes more than one gas plant product, and you can determine the processing costs for each product based on the contract, then you must determine the processing costs for each gas plant product under the contract.

- (2) If your or your affiliate's arm's-length processing contract includes more than one gas plant product, and you cannot determine the processing costs attributable to each product from the contract, you must propose an allocation procedure to ONRR.
  - (i) You may use your proposed allocation procedure until ONRR issues its determination.
  - (ii) You must submit all relevant data to support your proposal.
- (iii) ONRR will determine the processing allowance based upon your proposal and any additional information that ONRR deems necessary.
- (iv) You must submit the allocation proposal within three months of claiming the allocated deduction on form ONRR-2014.
- (3) You may not take an allowance for the costs of processing lease production that is not royalty-bearing.
- (4) If your or your affiliate's payments for processing under an arm's-length contract are not based on a dollar-per-unit basis, you must convert whatever consideration that you or your affiliate paid to a dollar-value equivalent.
- (c) If you have no written contract for the arm's-length processing of gas, then ONRR will determine your processing allowance under § 1206.144. You may not use this paragraph (c) if you or your affiliate perform(s) your own processing.
- (1) You must propose to ONRR a method to determine the allowance using the procedures in \$ 1206.148(a).
- (2) You may use that method to determine your allowance until ONRR issues a determination.
- § 1206.161 How do I determine a processing allowance if I have a non-arm's-length processing contract?

- (a) This section applies if you or your affiliate do(es) not have an arm's-length processing contract, including situations where you or your affiliate provide your own processing services. You must calculate your processing allowance based on your or your affiliate's reasonable, actual costs for processing during the reporting period using the procedures prescribed in this section.
  - (b) Your or your affiliate's actual costs may include:
- (1) Capital costs and operating and maintenance expenses under paragraphs (d), (e), and (f) of this section.
  - (2) Overhead under paragraph (g) of this section.
- (3) Depreciation and a return on undepreciated capital investment in accordance with paragraph (h)(1) of this section, or you may elect to use a cost equal to the initial depreciable capital investment in the processing plant under paragraph (h)(2) of this section. After you have elected to use either method for a processing plant, you may not later elect to change to the other alternative without ONRR's approval. If ONRR accepts your request to change methods, you may use your changed method beginning with the production month following the month when ONRR received your change request.
- (4) A return on the reasonable salvage value under paragraph (h)(1)(iii) of this section, after you have depreciated the processing plant to its reasonable salvage value.
- (c) You may not use any cost as a deduction that duplicates all or part of any other cost that you use under this section.
- (d) Allowable capital investment costs are generally those for depreciable fixed assets (including costs of delivery and installation of capital equipment), which are an integral part of the processing plant.

- (e) Allowable operating expenses include the following:
- (1) Operations supervision and engineering
- (2) Operations labor
- (3) Fuel
- (4) Utilities
- (5) Materials
- (6) Ad valorem property taxes
- (7) Rent
- (8) Supplies
- (9) Any other directly allocable and attributable operating expense that you can document
- (f) Allowable maintenance expenses may include the following:
- (1) Maintenance of the processing plant
- (2) Maintenance of equipment
- (3) Maintenance labor
- (4) Other directly allocable and attributable maintenance expenses that you can document
- (g) Overhead, directly attributable and allocable to the operation and maintenance of the processing plant, is an allowable expense. State and Federal income taxes and severance taxes and other fees, including royalties, are not allowable expenses.
- (h)(1) To calculate depreciation and a return on undepreciated capital investment, you may elect to use either a straight-line depreciation method based on the life of equipment or on the life of the reserves that the processing plant services, or you may elect to use a unit-of-production method. After you make an election, you may not change methods without ONRR's approval. If ONRR accepts your request to change methods, you may use your changed method

beginning with the production month following the month when ONRR received your change request.

- (i) A change in ownership of a processing plant will not alter the depreciation schedule that the original processor/lessee established for purposes of the allowance calculation.
  - (ii) You may depreciate a processing plant only once with or without a change in ownership.
- (iii)(A) To calculate a return on undepreciated capital investment, you may use an amount equal to the undepreciated capital investment in the processing plant multiplied by the rate of return that you determine under paragraph (h)(3) of this section.
- (B) After you have depreciated a processing plant to its reasonable salvage value, you may continue to include in the allowance calculation a cost equal to the reasonable salvage value multiplied by a rate of return under paragraph (h)(3) of this section.
- (2) You may use as a cost an amount equal to the allowable initial capital investment in the processing plant multiplied by the rate of return determined under paragraph (h)(3) of this section. You may not include depreciation in your allowance.
  - (3) The rate of return is the industrial rate associated with Standard & Poor's BBB rating.
- (i) You must use the monthly average BBB rate that Standard & Poor's publishes for the first month for which the allowance is applicable.
  - (ii) You must re-determine the rate at the beginning of each subsequent calendar year.
- (i)(1) You must determine the processing allowance for each gas plant product based on your or your affiliate's reasonable and actual cost of processing the gas. You must base your allocation of costs to each gas plant product upon generally accepted accounting principles.
- (2) You may not take an allowance for processing lease production that is not royalty-bearing.

- (j) You may apply for an exception from the requirement to calculate actual costs under paragraphs (a) and (b) of this section.
  - (1) ONRR will grant the exception if:
- (i) You have or your affiliate has arm's-length contracts for processing other gas production at the same processing plant; and
- (ii) At least 50 percent of the gas processed annually at the plant is processed under arm's-length processing contracts.
- (2) If ONRR grants the exception, you must use as your processing allowance the volumeweighted average prices charged to other persons under arm's-length contracts for processing at the same plant.

### § 1206.162 What are my reporting requirements under an arm's-length processing contract?

- (a) You must use a separate entry on form ONRR-2014 to notify ONRR of an allowance based on arm's-length processing costs that you or your affiliate incur(s).
- (b) ONRR may require you or your affiliate to submit arm's-length processing contracts, production agreements, operating agreements, and related documents.
  - (c) You can find recordkeeping requirements in parts 1207 and 1212 of this chapter.

# § 1206.163 What are my reporting requirements under a non-arm's-length processing contract?

- (a) You must use a separate entry on form ONRR-2014 to notify ONRR of an allowance based on non-arm's-length processing costs that you or your affiliate incur(s).
- (b)(1) For new non-arm's-length processing facilities or arrangements, you must base your initial deduction on estimates of allowable gas processing costs for the applicable period.

- (2) You must use your or your affiliate's most recently available operations data for the processing plant as your estimate, if available. If such data is not available, you must use estimates based on data for similar processing plants.
  - (3) Section 1206.165 applies when you amend your report based on your actual costs.
- (c) ONRR may require you or your affiliate to submit all data used to calculate the allowance deduction. You can find recordkeeping requirements in parts 1207 and 1212 of this chapter.
- (d) If you are authorized under § 1206.161(j) to use an exception to the requirement to calculate your actual processing costs, you must follow the reporting requirements of § 1206.162.

## § 1206.164 What interest and penalties apply if I improperly report a processing allowance?

- (a)(1) If ONRR determines that you took an unauthorized processing allowance, then you must pay any additional royalties due, plus late payment interest calculated under §§ 1218.54 and 1218.102 of this chapter.
- (2) If you understated your processing allowance, you may be entitled to a credit, with interest.
- (b) If you deduct a processing allowance on form ONRR-2014 that exceeds 66% percent of the value of a gas plant product, you must pay late payment interest on the excess allowance amount taken from the date when that amount is taken until the date when you pay the additional royalties due.
- (c) If you improperly net a processing allowance against the sales value of a gas plant product instead of reporting the allowance as a separate entry on form ONRR-2014, ONRR may assess a civil penalty under 30 CFR part 1241.

#### § 1206.165 What reporting adjustments must I make for processing allowances?

- (a) If your actual processing allowance is less than the amount that you claimed on form ONRR-2014 for each month during the allowance reporting period, you must pay additional royalties due, plus late payment interest calculated under §§ 1218.54 and 1218.102 of this chapter from the date when you took the deduction to the date when you repay the difference.
- (b) If the actual processing allowance is greater than the amount that you claimed on form ONRR-2014 for any month during the period reported on the allowance form, you are entitled to a credit, plus interest.
  - 8. Revise subpart F to read as follows:

#### **Subpart F—Federal Coal**

1206.250 What is the purpose and scope of this subpart?

1206.251 How do I determine royalty quantity and quality?

1206.252 How do I calculate royalty value for coal that I or my affiliate sell(s) under an arm's-length or non-arm's-length contract?

1206.253 How will ONRR determine if my royalty payments are correct?

1206.254 How will ONRR determine the value of my coal for royalty purposes?

1206.255 What records must I keep in order to support my calculations of royalty under this subpart?

1206.256 What are my responsibilities to place production into marketable condition and to market production?

1206.257 When is an ONRR audit, review, reconciliation, monitoring, or other like process considered final?

1206.258 How do I request a valuation determination?

1206.259 Does ONRR protect information that I provide?

1206.260 What general transportation allowance requirements apply to me?

1206.261 How do I determine a transportation allowance if I have an arm's-length transportation contract or no written arm's-length contract?

1206.262 How do I determine a transportation allowance if I do not have an arm's-length transportation contract?

1206.263 What are my reporting requirements under an arm's-length transportation contract?

1206.264 What are my reporting requirements under a non-arm's-length transportation contract?

1206.265 What interest and penalties apply if I improperly report a transportation allowance?

1206.266 What reporting adjustments must I make for transportation allowances?

1206.267 What general washing allowance requirements apply to me?

1206.268 How do I determine washing allowances if I have an arm's-length washing contract or no written arm's-length contract?

- 1206.269 How do I determine washing allowances if I do not have an arm's-length washing contract?
- 1206.270 What are my reporting requirements under an arm's-length washing contract?
- 1206.271 What are my reporting requirements under a non-arm's-length washing contract?
- 1206.272 What interest and penalties apply if I improperly report a washing allowance?
- 1206.273 What reporting adjustments must I make for washing allowances?

### **Subpart F—Federal Coal**

#### § 1206.250 What is the purpose and scope of this subpart?

- (a) This subpart applies to all coal produced from Federal coal leases. It explains how you, as the lessee, must calculate the value of production for royalty purposes consistent with the mineral leasing laws, other applicable laws, and lease terms.
  - (b) The terms "you" and "your" in this subpart refer to the lessee.
- (c) If the regulations in this subpart are inconsistent with a(an): Federal statute; settlement agreement between the United States and a lessee resulting from administrative or judicial litigation; written agreement between the lessee and ONRR's Director establishing a method to determine the value of production from any lease that ONRR expects, at least, would approximate the value established under this subpart; or express provision of a coal lease subject to this subpart, then the statute, settlement agreement, written agreement, or lease provision will govern to the extent of the inconsistency.
  - (d) ONRR may audit and order you to adjust all royalty payments.

#### § 1206.251 How do I determine royalty quantity and quality?

- (a) You must calculate royalties based on the quantity and quality of coal at the royalty measurement point that ONRR and BLM jointly determine.
- (b) You must measure coal in short tons using the methods that BLM prescribes for Federal coal leases under 43 CFR part 3000. You must report coal quantity on appropriate forms required in 30 CFR Part 1210—Forms and Reports.

- (c)(1) You are not required to pay royalties on coal that you produce and add to stockpiles or inventory until you use, sell, or otherwise finally dispose of such coal.
- (2) ONRR may request that BLM require you to increase your lease bond if BLM determines that stockpiles or inventory are excessive such that they increase the risk of resource degradation.
- (d) You must pay royalty at the rate specified in your lease at the time when you use, sell, or otherwise finally dispose of the coal.
- (e) You must allocate washed coal by attributing the washed coal to the leases from which it was extracted.
- (1) If the wash plant washes coal from only one lease, the quantity of washed coal allocable to the lease is the total output of washed coal from the plant.
- (2) If the wash plant washes coal from more than one lease, you must determine the tonnage of washed coal attributable to each lease by:
- (i) First, calculating the input ratio of washed coal allocable to each lease by dividing the tonnage of coal input to the wash plant from each lease by the total tonnage of coal input to the wash plant from all leases.
- (ii) Second, multiplying the input ratio derived under paragraph (e)(2)(i) of this section by the tonnage of total output of washed coal from the plant.
- § 1206.252 How do I calculate royalty value for coal that I or my affiliate sell(s) under an arm's-length or non-arm's-length contract?
- (a) The value of coal under this section for royalty purposes is the gross proceeds accruing to you or your affiliate under the first arm's-length contract, less an applicable transportation allowance determined under §§ 1206.260 through 1206.262 and washing allowance under §§ 1206.267 through 1206.269. You must use this paragraph (a) to value coal when:

- (1) You sell under an arm's-length contract; or
- (2) You sell or transfer to your affiliate or another person under a non-arm's-length contract, and that affiliate or person, or another affiliate of either of them, then sells the coal under an arm's-length contract.
- (b) If you have no contract for the sale of coal subject to this section because you or your affiliate used the coal in a power plant that you or your affiliate own(s) for the generation and sale of electricity, one of the following applies:
- (1) You or your affiliate sell(s) the electricity, then the value of the coal subject to this section, for royalty purposes, is the gross proceeds accruing to you for the power plant's arm's-length sales of the electricity less applicable transportation and washing deductions determined under §§ 1206.260 through 1206.262 and §§ 1206.267 through 1206.269 of this subpart and, if applicable, transmission and generation deductions determined under §§ 1206.353 and 1206.354 of subpart H.
- (2) You or your affiliate do(es) not sell the electricity at arm's-length (for example you or your affiliate deliver(s) the electricity directly to the grid), then ONRR will determine the value of the coal under § 1206.254.
- (i) You must propose to ONRR a method to determine the value using the procedures in § 1206.258(a).
- (ii) You may use that method to determine value, for royalty purposes, until ONRR issues a determination.
- (iii) After ONRR issues a determination, you must make the adjustments under § 1206.253(a)(2).
  - (c) If you are a coal cooperative, or a member of a coal cooperative, one of the following

applies:

- (1) You sell or transfer coal to another member of the coal cooperative, and that member of the coal cooperative then sells the coal under an arm's-length contract, then you must value the coal under paragraph (a) of this section.
- (2) You sell or transfer coal to another member of the coal cooperative, and you, the coal cooperative, or another member of the coal cooperative use the coal in a power plant for the generation and sale of electricity, then you must value the coal under paragraph (b) of this section.
- (d) If you are entitled to take a washing allowance and transportation allowance for royalty purposes under this section, under no circumstances may the washing allowance plus the transportation allowance reduce the royalty value of the coal to zero.
- (e) The values in this section do not apply if ONRR decides to value your coal under § 1206.254.

#### § 1206.253 How will ONRR determine if my royalty payments are correct?

- (a)(1) ONRR may monitor, review, and audit the royalties that you report. If ONRR determines that your reported value is inconsistent with the requirements of this subpart, ONRR will direct you to use a different measure of royalty value, or decide your value, under § 1206.254.
- (2) If ONRR directs you to use a different royalty value, you must either pay any underpaid royalties due, plus late payment interest calculated under § 1218.202 of this chapter, or report a credit for—or request a refund of—any overpaid royalties.
- (b) When the provisions in this subpart refer to gross proceeds, in conducting reviews and audits, ONRR will examine if your or your affiliate's contract reflects the total consideration that

is actually transferred, either directly or indirectly, from the buyer to you or your affiliate for the coal. If ONRR determines that a contract does not reflect the total consideration, ONRR may decide your value under § 1206.254.

- (c) ONRR may decide to value your coal under § 1206.254 if ONRR determines that the gross proceeds accruing to you or your affiliate under a contract do not reflect reasonable consideration because:
  - (1) There is misconduct by or between the contracting parties;
- (2) You breached your duty to market the coal for the mutual benefit of yourself and the lessor by selling your coal at a value that is unreasonably low. ONRR may consider a sales price unreasonably low if it is 10 percent less than the lowest other reasonable measures of market price, including, but not limited to, prices reported to ONRR for like-quality coal; or
- (3) ONRR cannot determine if you properly valued your coal under § 1206.252 for any reason, including, but not limited to, your or your affiliate's failure to provide documents to ONRR under 30 CFR part 1212, subpart E.
- (d) You have the burden of demonstrating that your or your affiliate's contract is arm's-length.
- (e) ONRR may require you to certify that the provisions in your or your affiliate's contract include(s) all of the consideration that the buyer paid to you or your affiliate, either directly or indirectly, for the coal.
- (f)(1) Absent any contract revisions or amendments, if you or your affiliate fail(s) to take proper or timely action to receive prices or benefits to which you or your affiliate are entitled, you must pay royalty based upon that obtainable price or benefit.
  - (2) If you or your affiliate apply in a timely manner for a price increase or benefit allowed

under your or your affiliate's contract, but the purchaser refuses, and you or your affiliate take reasonable, documented measures to force purchaser compliance, you will not owe additional royalties unless or until you or your affiliate receive additional monies or consideration resulting from the price increase. You may not construe this paragraph to permit you to avoid your royalty payment obligation in situations where a purchaser fails to pay in whole or in part, or in a timely manner, for a quantity of coal.

- (g)(1) You or your affiliate must make all contracts, contract revisions, or amendments in writing, and all parties to the contract must sign the contract revisions, or amendments.
- (2) If you or your affiliate fail(s) to comply with paragraph (g)(1) of this section, ONRR may decide to value your coal under § 1206.254.
- (3) This provision applies notwithstanding any other provisions in this title 30 to the contrary.

#### § 1206.254 How will ONRR determine the value of my coal for royalty purposes?

If ONRR decides to value your coal for royalty purposes under § 1206.253, or any other provision in this subpart, then ONRR will determine value by considering any information that we deem relevant, which may include, but is not limited to:

- (a) The value of like-quality coal from the same mine, nearby mines, the same region, other regions, or washed in the same or nearby wash plant.
- (b) Public sources of price or market information that ONRR deems reliable, including, but not limited to, the price of electricity.
- (c) Information available to ONRR and information reported to us, including, but not limited to, on form ONRR-4430.
  - (d) Costs of transportation or washing, if ONRR determines that they are applicable.

(e) Any other information that ONRR deems relevant regarding the particular lease operation or the salability of the coal.

# § 1206.255 What records must I keep in order to support my calculations of royalty under this subpart?

If you value your coal under this subpart, you must retain all data relevant to the determination of the royalty that you paid. You can find recordkeeping requirements in parts 1207 and 1212 of this chapter.

- (a) You must show:
- (1) How you calculated the royalty value, including all allowable deductions; and
- (2) How you complied with this subpart.
- (b) Upon request, you must submit all data to ONRR. You must comply with any such requirement within the time that ONRR specifies.

## § 1206.256 What are my responsibilities to place production into marketable condition and to market production?

- (a) You must place coal in marketable condition and market the coal for the mutual benefit of the lessee and the lessor at no cost to the Federal Government.
- (b) If you use gross proceeds under an arm's-length contract in order to determine royalty, you must increase those gross proceeds to the extent that the purchaser, or any other person, provides certain services that you normally are responsible to perform in order to place the coal in marketable condition or to market the coal.

# § 1206.257 When is an ONRR audit, review, reconciliation, monitoring, or other like process considered final?

Notwithstanding any provision in these regulations to the contrary, ONRR will not consider

any audit, review, reconciliation, monitoring, or other like process that results in ONRR redetermining royalty due, under this subpart, final or binding as against the Federal government or its beneficiaries unless ONRR chooses to, in writing, formally close the audit period.

#### § 1206.258 How do I request a valuation determination?

- (a) You may request a valuation determination from ONRR regarding any coal produced. Your request must:
  - (1) Be in writing;
- (2) Identify specifically all leases involved, all interest owners of those leases, and the operator(s) for those leases;
- (3) Completely explain all relevant facts. You must inform ONRR of any changes to relevant facts that occur before we respond to your request;
  - (4) Include copies of all relevant documents;
- (5) Provide your analysis of the issue(s), including citations to all relevant precedents (including adverse precedents);
  - (6) Suggest a proposed valuation method.
  - (b) In response to your request, ONRR may:
- (1) Request that the Assistant Secretary for Policy, Management and Budget issue a determination;
  - (2) Decide that ONRR will issue guidance; or
- (3) Inform you in writing that ONRR will not provide a determination or guidance. Situations in which ONRR typically will not provide any determination or guidance include, but are not limited to:
  - (i) Requests for guidance on hypothetical situations; or

- (ii) Matters that are the subject of pending litigation or administrative appeals.
- (c)(1) A determination that the Assistant Secretary for Policy, Management and Budget signs is binding on both you and ONRR until the Assistant Secretary modifies or rescinds it.
- (2) After the Assistant Secretary issues a determination, you must make any adjustments in royalty payments that follow from the determination and, if you owe additional royalties, you must pay any additional royalties due, plus late payment interest calculated under § 1218.202 of this chapter.
- (3) A determination that the Assistant Secretary signs is the final action of the Department and is subject to judicial review under 5 U.S.C. 701–706.
- (d) Guidance that ONRR issues is not binding on ONRR, delegated States, or you with respect to the specific situation addressed in the guidance.
- (1) Guidance and ONRR's decision whether or not to issue guidance or to request an Assistant Secretary determination, or neither, under paragraph (b) of this section, are not appealable decisions or orders under 30 CFR part 1290.
- (2) If you receive an order requiring you to pay royalty on the same basis as the guidance, you may appeal that order under 30 CFR part 1290.
- (e) ONRR or the Assistant Secretary may use any of the applicable criteria in this subpart to provide guidance or to make a determination.
- (f) A change in an applicable statute or regulation on which ONRR based any guidance, or the Assistant Secretary based any determination, takes precedence over the determination or guidance after the effective date of the statute or regulation, regardless of whether ONRR or the Assistant Secretary modifies or rescinds the guidance or determination.

(g) ONRR may make requests and replies under this section available to the public, subject to the confidentiality requirements under § 1206.259.

#### § 1206.259 Does ONRR protect information that I provide?

- (a) Certain information that you or your affiliate submit(s) to ONRR regarding royalties on coal, including deductions and allowances, may be exempt from disclosure.
- (b) To the extent that applicable laws and regulations permit, ONRR will keep confidential any data that you or your affiliate submit(s) that is privileged, confidential, or otherwise exempt from disclosure.
- (c) You and others must submit all requests for information under the Freedom of Information Act regulations of the Department of the Interior at 43 CFR part 2.

### § 1206.260 What general transportation allowance requirements apply to me?

- (a)(1) ONRR will allow a deduction for the reasonable, actual costs to transport coal from the lease to the point off of the lease or mine as determined under § 1206.261 or § 1206.262, as applicable.
- (2) You do not need ONRR's approval before reporting a transportation allowance for costs incurred.
  - (b) You may take a transportation allowance when:
  - (1) You value coal under § 1206.252 of this part;
- (2) You transport the coal from a Federal lease to a sales point, which is remote from both the lease and mine; or
- (3) You transport the coal from a Federal lease to a wash plant when that plant is remote from both the lease and mine and, if applicable, from the wash plant to a remote sales point.
  - (c) You may not take an allowance for:

- (1) Transporting lease production that is not royalty-bearing;
- (2) In-mine movement of your coal; or
- (3) Costs to move a particular tonnage of production for which you did not incur those costs.
- (d) You may only claim a transportation allowance when you sell the coal and pay royalties.
- (e) You must allocate transportation allowances to the coal attributed to the lease from which it was extracted.
- (1) If you commingle coal produced from Federal and non-Federal leases, you may not disproportionately allocate transportation costs to Federal lease production. Your allocation must use the same proportion as the ratio of the tonnage from the Federal lease production to the tonnage from all production.
- (2) If you commingle coal produced from more than one Federal lease, you must allocate transportation costs to each Federal lease, as appropriate. Your allocation must use the same proportion as the ratio of the tonnage of each Federal lease production to the tonnage of all production.
- (3) For washed coal, you must allocate the total transportation allowance only to washed products.
  - (4) For unwashed coal, you may take a transportation allowance for the total coal transported.
- (5)(i) You must report your transportation costs on form ONRR-4430 as clean coal short tons sold during the reporting period multiplied by the sum of the per-short-ton cost of transporting the raw tonnage to the wash plant and, if applicable, the per-short-ton cost of transporting the clean coal tons from the wash plant to a remote sales point.
- (ii) You must determine the cost per short ton of clean coal transported by dividing the total applicable transportation cost by the number of clean coal tons resulting from washing the raw

coal transported.

- (f) You must express transportation allowances for coal as a dollar-value equivalent per short ton of coal transported. If you do not base your or your affiliate's payments for transportation under a transportation contract on a dollar-per-unit basis, you must convert whatever consideration that you or your affiliate paid to a dollar-value equivalent.
  - (g) ONRR may determine your transportation allowance under § 1206.254 because:
  - (1) There is misconduct by or between the contracting parties;
- (2) ONRR determines that the consideration that you or your affiliate paid under an arm's-length transportation contract does not reflect the reasonable cost of the transportation because you breached your duty to market the coal for the mutual benefit of yourself and the lessor by transporting your coal at a cost that is unreasonably high. We may consider a transportation allowance unreasonably high if it is 10 percent higher than the highest reasonable measures of transportation costs, including, but not limited to, transportation allowances reported to ONRR and the cost to transport coal through the same transportation system; or
- (3) ONRR cannot determine if you properly calculated a transportation allowance under § 1206.261 or § 1206.262 for any reason, including, but not limited to, your or your affiliate's failure to provide documents that ONRR requests under 30 CFR part 1212, subpart E.
- § 1206.261 How do I determine a transportation allowance if I have an arm's-length transportation contract or no written arm's-length contract?
- (a) If you or your affiliate incur(s) transportation costs under an arm's-length transportation contract, you may claim a transportation allowance for the reasonable, actual costs incurred for transporting the coal under that contract.
  - (b) You must be able to demonstrate that your or your affiliate's contract is at arm's-length.

- (c) If you have no written contract for the arm's-length transportation of coal, then ONRR will determine your transportation allowance under § 1206.254. You may not use this paragraph (c) if you or your affiliate perform(s) your own transportation.
- (1) You must propose to ONRR a method to determine the allowance using the procedures in \$ 1206.258(a).
- (2) You may use that method to determine your allowance until ONRR issues a determination.

## § 1206.262 How do I determine a transportation allowance if I do not have an arm's-length transportation contract?

- (a) This section applies if you or your affiliate do(es) not have an arm's-length transportation contract, including situations where you or your affiliate provide your own transportation services. You must calculate your transportation allowance based on your or your affiliate's reasonable, actual costs for transportation during the reporting period using the procedures prescribed in this section.
  - (b) Your or your affiliate's actual costs may include:
- (1) Capital costs and operating and maintenance expenses under paragraphs (d), (e), and (f) of this section.
  - (2) Overhead under paragraph (g) of this section.
- (3) Depreciation under paragraph (h) of this section and a return on undepreciated capital investment under paragraph (i) of this section, or you may elect to use a cost equal to a return on the initial depreciable capital investment in the transportation system under paragraph (j) of this section. After you have elected to use either method for a transportation system, you may not later elect to change to the other alternative without ONRR's approval. If ONRR accepts your

request to change methods, you may use your changed method beginning with the production month following the month when ONRR received your change request.

- (4) A return on the reasonable salvage value, under paragraph (i) of this section, after you have depreciated the transportation system to its reasonable salvage value.
- (c) You may not use any cost as a deduction that duplicates all or part of any other cost that you use under this section.
- (d) Allowable capital investment costs are generally those for depreciable fixed assets (including costs of delivery and installation of capital equipment), which are an integral part of the transportation system.
  - (e) Allowable operating expenses include the following:
  - (1) Operations supervision and engineering
  - (2) Operations labor
  - (3) Fuel
  - (4) Utilities
  - (5) Materials
  - (6) Ad valorem property taxes
  - (7) Rent
  - (8) Supplies
  - (9) Any other directly allocable and attributable operating expenses that you can document
  - (f) Allowable maintenance expenses include the following:
  - (1) Maintenance of the transportation system
  - (2) Maintenance of equipment
  - (3) Maintenance labor

- (4) Other directly allocable and attributable maintenance expenses that you can document
- (g) Overhead, directly attributable and allocable to the operation and maintenance of the transportation system, is an allowable expense. State and Federal income taxes and severance taxes and other fees, including royalties, are not allowable expenses.
- (h)(1) To calculate depreciation, you may elect to use either (i) a straight-line depreciation method based on the life of the transportation system or the life of the reserves that the transportation system services, or you may elect to use (ii) a unit-of-production method. After you make an election, you may not change methods without ONRR's approval. If ONRR accepts your request to change methods, you may use your changed method beginning with the production month following the month when ONRR received your change request.
- (2) A change in ownership of a transportation system will not alter the depreciation schedule that the original transporter/lessee established for the purposes of the allowance calculation.
- (3) You may depreciate a transportation system only once with or without a change in ownership.
- (i)(1) To calculate a return on undepreciated capital investment, you must multiply the remaining undepreciated capital balance as of the beginning of the period for which you are calculating the transportation allowance by the rate of return provided in paragraph (k) of this section.
- (2) After you have depreciated a transportation system to its reasonable salvage value, you may continue to include in the allowance calculation a cost equal to the reasonable salvage value multiplied by a rate of return determined under paragraph (k) of this section.
- (j) As an alternative to using depreciation and a return on undepreciated capital investment, as provided under paragraph (b)(3) of this section, you may use as a cost an amount equal to the

allowable initial capital investment in the transportation system multiplied by the rate of return determined under paragraph (k) of this section. You may not include depreciation in your allowance

- (k) The rate of return is the industrial rate associated with Standard & Poor's BBB rating.
- (1) You must use the monthly average BBB rate that Standard & Poor's publishes for the first month for which the allowance is applicable.
- (2) You must re-determine the rate at the beginning of each subsequent calendar year. § 1206.263 What are my reporting requirements under an arm's-length transportation contract?
- (a) You must use a separate entry on form ONRR-4430 to notify ONRR of an allowance based on transportation costs that you or your affiliate incur(s).
- (b) ONRR may require you or your affiliate to submit arm's-length transportation contracts, production agreements, operating agreements, and related documents.
- (c) You can find recordkeeping requirements in parts 1207 and 1212 of this chapter. § 1206.264 What are my reporting requirements under a non-arm's-length transportation

#### contract?

- (a) You must use a separate entry on form ONRR-4430 to notify ONRR of an allowance based on non-arm's-length transportation costs you or your affiliate incur(s).
- (b)(1) For new non-arm's-length transportation facilities or arrangements, you must base your initial deduction on estimates of allowable transportation costs for the applicable period.
- (2) You must use your or your affiliate's most recently available operations data for the transportation system as your estimate, if available. If such data is not available, you must use estimates based on data for similar transportation systems.

- (3) Section 1206.266 applies when you amend your report based on the actual costs.
- (c) ONRR may require you or your affiliate to submit all data used to calculate the allowance deduction. You can find recordkeeping requirements in parts 1207 and 1212 of this chapter.

## § 1206.265 What interest and penalties apply if I improperly report a transportation allowance?

- (a)(1) If ONRR determines that you took an unauthorized transportation allowance, then you must pay any additional royalties due, plus late payment interest calculated under § 1218.202 of this chapter.
- (2) If you understated your transportation allowance, you may be entitled to a credit without interest.
- (b) If you improperly net a transportation allowance against the sales value of the coal instead of reporting the allowance as a separate entry on form ONRR-4430, ONRR may assess a civil penalty under 30 CFR part 1241.

### § 1206.266 What reporting adjustments must I make for transportation allowances?

- (a) If your actual transportation allowance is less than the amount that you claimed on form ONRR-4430 for each month during the allowance reporting period, you must pay additional royalties due, plus late payment interest calculated under § 1218.202 of this chapter from the date when you took the deduction to the date when you repay the difference.
- (b) If the actual transportation allowance is greater than the amount that you claimed on form ONRR-4430 for any month during the period reported on the allowance form, you are entitled to a credit without interest.

### § 1206.267 What general washing allowance requirements apply to me?

(a)(1) If you determine the value of your coal under § 1206.252 of this subpart, you may take

a washing allowance for the reasonable, actual costs to wash the coal. The allowance is a deduction when determining coal royalty value for the costs that you incur to wash coal.

- (2) You do not need ONRR's approval before reporting a washing allowance.
- (b) You may not:
- (1) Take an allowance for the costs of washing lease production that is not royalty bearing.
- (2) Disproportionately allocate washing costs to Federal leases. You must allocate washing costs to washed coal attributable to each Federal lease by multiplying the input ratio determined under § 1206.251(e)(2)(i) by the total allowable costs.
- (c)(1) You must express washing allowances for coal as a dollar-value equivalent per short ton of coal washed.
- (2) If you do not base your or your affiliate's payments for washing under an arm's-length contract on a dollar-per-unit basis, you must convert whatever consideration that you or your affiliate paid to a dollar-value equivalent.
  - (d) ONRR may determine your washing allowance under § 1206.254 because:
  - (1) There is misconduct by or between the contracting parties;
- (2) ONRR determines that the consideration that you or your affiliate paid under an arm's-length washing contract does not reflect the reasonable cost of the washing because you breached your duty to market the coal for the mutual benefit of yourself and the lessor by washing your coal at a cost that is unreasonably high. We may consider a washing allowance unreasonably high if it is 10 percent higher than the highest other reasonable measures of washing, including, but not limited to, washing allowances reported to ONRR and costs for coal washed in the same plant or other plants in the region;or
  - (3) ONRR cannot determine if you properly calculated a washing allowance under §§

1206.267 through 1206.269 for any reason, including, but not limited to, your or your affiliate's failure to provide documents that ONRR requests under 30 CFR part 1212, subpart E.

- (e) You may only claim a washing allowance when you sell the washed coal and report and pay royalties.
- § 1206.268 How do I determine washing allowances if I have an arm's-length washing contract or no written arm's-length contract?
- (a) If you or your affiliate incur(s) washing costs under an arm's-length washing contract, you may claim a washing allowance for the reasonable, actual costs incurred.
  - (b) You must be able to demonstrate that your or your affiliate's contract is arm's-length.
- (c) If you have no written contract for the arm's-length washing of coal, then ONRR will determine your washing allowance under § 1206.254. You may not use this paragraph (c) if you or your affiliate perform(s) your own washing. If you or your affiliate perform(s) the washing, then
- (1) You must propose to ONRR a method to determine the allowance using the procedures in § 1206.258(a).
- (2) You may use that method to determine your allowance until ONRR issues a determination.
- § 1206.269 How do I determine washing allowances if I do not have an arm's-length washing contract?
- (a) This section applies if you or your affiliate do(es) not have an arm's-length washing contract, including situations where you or your affiliate provides your own washing services.

  You must calculate your washing allowance based on your or your affiliate's reasonable, actual costs for washing during the reporting period using the procedures prescribed in this section.

- (b) Your or your affiliate's actual costs may include:
- (1) Capital costs and operating and maintenance expenses under paragraphs (d), (e), and (f) of this section.
  - (2) Overhead under paragraph (g) of this section.
- (3) Depreciation under paragraph (h) of this section and a return on undepreciated capital investment under paragraph (i) of this section, or you may elect to use a cost equal to a return on the initial depreciable capital investment in the wash plant under paragraph (j) of this section.

  After you have elected to use either method for a wash plant, you may not later elect to change to the other alternative without ONRR's approval. If ONRR accepts your request to change methods, you may use your changed method beginning with the production month following the month when ONRR received your change request.
- (4) A return on the reasonable salvage value, under paragraph (i) of this section, after you have depreciated the wash plant to its reasonable salvage value.
- (c) You may not use any cost as a deduction that duplicates all or part of any other cost that you use under this section.
- (d) Allowable capital investment costs are generally those for depreciable fixed assets (including costs of delivery and installation of capital equipment), which are an integral part of the wash plant.
  - (e) Allowable operating expenses include the following:
  - (1) Operations supervision and engineering
  - (2) Operations labor
  - (3) Fuel
  - (4) Utilities

- (5) Materials
- (6) Ad valorem property taxes
- (7) Rent
- (8) Supplies
- (9) Any other directly allocable and attributable operating expenses that you can document
- (f) Allowable maintenance expenses include the following:
- (1) Maintenance of the wash plant
- (2) Maintenance of equipment
- (3) Maintenance labor
- (4) Other directly allocable and attributable maintenance expenses that you can document
- (g) Overhead, directly attributable and allocable to the operation and maintenance of the wash plant, is an allowable expense. State and Federal income taxes and severance taxes and other fees, including royalties, are not allowable expenses.
- (h)(1) To calculate depreciation, you may elect to use either a straight-line depreciation method based on the life of the wash plant or the life of the reserves that the wash plant services, or you may elect to use a unit-of-production method. After you make an election, you may not change methods without ONRR's approval. If ONRR accepts your request to change methods, you may use your changed method beginning with the production month following the month when ONRR received your change request.
- (2) A change in ownership of a wash plant will not alter the depreciation schedule that the original washer/lessee established for purposes of the allowance calculation.
  - (3) With or without a change in ownership, you may depreciate a wash plant only once.
  - (i)(1) To calculate a return on undepreciated capital investment, you must multiply the

remaining undepreciated capital balance as of the beginning of the period for which you are calculating the washing allowance by the rate of return provided in paragraph (k) of this section.

- (2) After you have depreciated a wash plant to its reasonable salvage value, you may continue to include in the allowance calculation a cost equal to the salvage value multiplied by a rate of return determined under paragraph (k) of this section.
- (j) As an alternative to using depreciation and a return on undepreciated capital investment, as provided under paragraph (b)(3) of this section, you may use as a cost an amount equal to the allowable initial capital investment in the wash plant multiplied by the rate of return as determined under paragraph (k) of this section. You may not include depreciation in your allowance.
  - (k) The rate of return is the industrial rate associated with Standard & Poor's BBB rating.
- (1) You must use the monthly average BBB rate that Standard & Poor's publishes for the first month for which the allowance is applicable.
- (2) You must re-determine the rate at the beginning of each subsequent calendar year. § 1206.270 What are my reporting requirements under an arm's-length washing contract?
- (a) You must use a separate entry on form ONRR-4430 to notify ONRR of an allowance based on washing costs that you or your affiliate incur(s).
- (b) ONRR may require you or your affiliate to submit arm's-length washing contracts, production agreements, operating agreements, and related documents.
- (c) You can find recordkeeping requirements in parts 1207 and 1212 of this chapter. § 1206.271 What are my reporting requirements under a non-arm's-length washing

contract?

- (a) You must use a separate entry on form ONRR-4430 to notify ONRR of an allowance based on non-arm's-length washing costs that you or your affiliate incur(s).
- (b)(1) For new non-arm's-length washing facilities or arrangements, you must base your initial deduction on estimates of allowable washing costs for the applicable period.
- (2) You must use your or your affiliate's most recently available operations data for the wash plant as your estimate, if available. If such data is not available, you must use estimates based on data for similar wash plants.
  - (3) Section 1206.273 applies when you amend your report based on the actual costs.
- (c) ONRR may require you or your affiliate to submit all data used to calculate the allowance deduction. You can find recordkeeping requirements in parts 1207 and 1212 of this chapter.

### § 1206.272 What interest and penalties apply if I improperly report a washing allowance?

- (a)(1) If ONRR determines that you took an unauthorized washing allowance, then you must pay any additional royalties due, plus late payment interest calculated under § 1218.202 of this chapter.
- (2) If you understated your washing allowance, you may be entitled to a credit without interest.
- (b) If you improperly net a washing allowance against the sales value of the coal instead of reporting the allowance as a separate entry on form ONRR-4430, ONRR may assess a civil penalty under 30 CFR part 1241.

#### § 1206.273 What reporting adjustments must I make for washing allowances?

(a) If your actual washing allowance is less than the amount that you claimed on form ONRR-4430 for each month during the allowance reporting period, you must pay additional

royalties due, plus late payment interest calculated under § 1218.202 of this chapter from the date when you took the deduction to the date when you repay the difference.

- (b) If the actual washing allowance is greater than the amount that you claimed on form ONRR-4430 for any month during the period reported on the allowance form, you are entitled to a credit without interest.
  - 9. Revise subpart J to read as follows:

### Subpart J—Indian Coal

1206.450 What is the purpose and scope of this subpart?

1206.451 How do I determine royalty quantity and quality?

1206.452 How do I calculate royalty value for coal that I or my affiliate sell(s) under an arm's-length or non-arm's-length contract?

1206.453 How will ONRR determine if my royalty payments are correct?

1206.454 How will ONRR determine the value of my coal for royalty purposes?

1206.455 What records must I keep in order to support my calculations of royalty under this subpart?

1206.456 What are my responsibilities to place production into marketable condition and to market production?

1206.457 When is an ONRR audit, review, reconciliation, monitoring, or other like process considered final?

1206.458 How do I request a valuation determination?

1206.459 Does ONRR protect information that I provide?

1206.460 What general transportation allowance requirements apply to me?

1206.461 How do I determine a transportation allowance if I have an arm's-length transportation contract or no written arm's-length contract?

1206.462 How do I determine a transportation allowance if I do not have an arm's-length transportation contract?

1206.463 What are my reporting requirements under an arm's-length transportation contract?

1206.464 What are my reporting requirements under a non-arm's-length transportation contract or no written arm's-length contract?

1206.465 What interest and penalties apply if I improperly report a transportation allowance?

1206.466 What reporting adjustments must I make for transportation allowances?

1206.467 What general washing allowance requirements apply to me?

1206.468 How do I determine washing allowances if I have an arm's-length washing contract or no written arm's-length contract?

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### **Subpart J—Indian Coal**

### § 1206.450 What is the purpose and scope of this subpart?

- (a) This subpart applies to all coal produced from Indian Tribal coal leases and coal leases on land held by individual Indian mineral owners. It explains how you, as the lessee, must calculate the value of production for royalty purposes consistent with the mineral leasing laws, other applicable laws, and lease terms (except leases on the Osage Indian Reservation, Osage County, Oklahoma).
  - (b) The terms "you" and "your" in this subpart refer to the lessee.
- (c) If the regulations in this subpart are inconsistent with a(an): Federal statute; settlement agreement between the United States and a lessee resulting from administrative or judicial litigation; written agreement between the lessee and ONRR's Director establishing a method to determine the value of production from any lease that ONRR expects, at least, would approximate the value established under this subpart; or express provision of a coal lease subject to this subpart, then the statute, settlement agreement, written agreement, or lease provision will govern to the extent of the inconsistency.
  - (d) ONRR may audit and order you to adjust all royalty payments.
- (e) The regulations in this subpart, intended to ensure that the trust responsibilities of the United States with respect to the administration of Indian coal leases, are discharged under the requirements of the governing mineral leasing laws, treaties, and lease terms.

### § 1206.451 How do I determine royalty quantity and quality?

(a) You must calculate royalties based on the quantity and quality of coal at the royalty measurement point that ONRR and BLM jointly determine.

- (b) You must measure coal in short tons using the methods that BLM prescribes for Indian coal leases. You must report coal quantity on appropriate forms required in 30 CFR part 1210.
- (c)(1) You are not required to pay royalties on coal that you produce and add to stockpiles or inventory until you use, sell, or otherwise finally dispose of such coal.
- (2) ONRR may request that BLM require you to increase your lease bond if BLM determines that stockpiles or inventory are excessive such that they increase the risk of resource degradation.
- (d) You must pay royalty at the rate specified in your lease at the time when you use, sell, or otherwise finally dispose of the coal.
- (e) You must allocate washed coal by attributing the washed coal to the leases from which it was extracted.
- (1) If the wash plant washes coal from only one lease, the quantity of washed coal allocable to the lease is the total output of washed coal from the plant.
- (2) If the wash plant washes coal from more than one lease, you must determine the tonnage of washed coal attributable to each lease by:
- (i) First, calculating the input ratio of washed coal allocable to each lease by dividing the tonnage of coal input to the wash plant from each lease by the total tonnage of coal input to the wash plant from all leases.
- (ii) Second, multiplying the input ratio derived under paragraph (e)(2)(i) of this section by the tonnage of total output of washed coal from the plant.
- § 1206.452 How do I calculate royalty value for coal that I or my affiliate sell(s) under an arm's-length or non-arm's-length contract?
- (a) The value of coal under this section for royalty purposes is the gross proceeds accruing to you or your affiliate under the first arm's-length contract less an applicable transportation

allowance determined under §§ 1206.460 through 1206.462 and washing allowance under §§ 1206.467 through 1206.469. You must use this paragraph (a) to value coal when:

- (1) You sell under an arm's-length contract; or
- (2) You sell or transfer to your affiliate or another person under a non-arm's-length contract, and that affiliate or person, or another affiliate of either of them, then sells the coal under an arm's-length contract.
- (b) If you have no contract for the sale of coal subject to this section because you or your affiliate used the coal in a power plant that you or your affiliate own(s) for the generation and sale of electricity, one of the following applies:
- (1) You or your affiliate sell(s) the electricity, then the value of the coal subject to this section, for royalty purposes, is the gross proceeds accruing to you for the power plant's arm's-length sales of the electricity less applicable transportation and washing deductions determined under §§ 1206.460 through 1206.462 and §§ 1206.467 through 1206.469 of this subpart and, if applicable, transmission and generation deductions determined under §§ 1206.353 and 1206.352 of subpart H.
- (2) You or your affiliate do(es) not sell the electricity at arm's-length (for example you or your affiliate deliver(s) the electricity directly to the grid), then ONRR will determine the value of the coal under § 1206.454.
- (i) You must propose to ONRR a method to determine the value using the procedures in § 1206.458(a).
- (ii) You may use that method to determine value, for royalty purposes, until ONRR issues a determination.
  - (iii) After ONRR issues a determination, you must make the adjustments under §

1206.453(a)(2).

- (c) If you are a coal cooperative, or a member of a coal cooperative, one of the following applies:
- (1) You sell or transfer coal to another member of the coal cooperative, and that member of the coal cooperative then sells the coal under an arm's-length contract, then you must value the coal under paragraph (a) of this section.
- (2) You sell or transfer coal to another member of the coal cooperative, and you, the coal cooperative, or another member of the coal cooperative use the coal in a power plant for the generation and sale of electricity, then you must value the coal under paragraph (b) of this section.
- (d) If you are entitled to take a washing allowance and transportation allowance for royalty purposes under this section, under no circumstances may the washing allowance plus the transportation allowance reduce the royalty value of the coal to zero.
- (e) The values in this section do not apply if ONRR decides to value your coal under § 1206.454.

### § 1206.453 How will ONRR determine if my royalty payments are correct?

- (a)(1) ONRR may monitor, review, and audit the royalties that you report. If ONRR determines that your reported value is inconsistent with the requirements of this subpart, ONRR will direct you to use a different measure of royalty value, or decide your value, under § 1206.454.
- (2) If ONRR directs you to use a different royalty value, you must either pay any underpaid royalties plus late payment interest calculated under § 1218.202 of this chapter or report a credit for, or request a refund of, any overpaid royalties.

- (b) When the provisions in this subpart refer to gross proceeds, in conducting reviews and audits, ONRR will examine if your or your affiliate's contract reflects the total consideration actually transferred, either directly or indirectly, from the buyer to you or your affiliate for the coal. If ONRR determines that a contract does not reflect the total consideration, ONRR may decide your value under § 1206.454.
- (c) ONRR may decide to value your coal under § 1206.454, if ONRR determines that the gross proceeds accruing to you or your affiliate under a contract do not reflect reasonable consideration because:
  - (1) There is misconduct by or between the contracting parties;
- (2) You breached your duty to market the coal for the mutual benefit of yourself and the lessor by selling your coal at a value that is unreasonably low. ONRR may consider a sales price unreasonably low, if it is 10 percent less than the lowest other reasonable measures of market price, including, but not limited to, prices reported to ONRR for like-quality coal; or
- (3) ONRR cannot determine if you properly valued your coal under § 1206.452 for any reason, including, but not limited to, your or your affiliate's failure to provide documents to ONRR under 30 CFR part 1212, subpart E.
- (d) You have the burden of demonstrating that your or your affiliate's contract is arm's-length.
- (e) ONRR may require you to certify that the provisions in your or your affiliate's contract include(s) all of the consideration that the buyer paid to you or your affiliate, either directly or indirectly, for the coal.
- (f)(1) Absent contract revision or amendment, if you or your affiliate fail(s) to take proper or timely action to receive prices or benefits to which you or your affiliate are entitled, you must

pay royalty based upon that obtainable price or benefit.

- (2) If you or your affiliate apply in a timely manner for a price increase or benefit allowed under your or your affiliate's contract, but the purchaser refuses, and you or your affiliate take reasonable, documented measures to force purchaser compliance, you will not owe additional royalties unless or until you or your affiliate receive additional monies or consideration resulting from the price increase. You may not construe this paragraph to permit you to avoid your royalty payment obligation in situations where a purchaser fails to pay, in whole or in part, or in a timely manner, for a quantity of coal.
- (g)(1) You or your affiliate must make all contracts, contract revisions, or amendments in writing, and all parties to the contract must sign the contract revisions, or amendments.
- (2) If you or your affiliate fail(s) to comply with paragraph (g)(1) of this section, ONRR may decide to value your coal under § 1206.454.
- (3) This provision applies notwithstanding any other provisions in this title 30 to the contrary.

### § 1206.454 How will ONRR determine the value of my coal for royalty purposes?

If ONRR decides to value your coal for royalty purposes under § 1206.454, or any other provision in this subpart, then ONRR will determine value by considering any information that we deem relevant, which may include, but is not limited to:

- (a) The value of like-quality coal from the same mine, nearby mines, same region, other regions, or washed in the same or nearby wash plant.
- (b) Public sources of price or market information that ONRR deems reliable, including, but not limited to, the price of electricity.
  - (c) Information available to ONRR and information reported to us, including but not limited

to, on form ONRR-4430.

- (d) Costs of transportation or washing, if ONRR determines they are applicable.
- (e) Any other information that ONRR deems to be relevant regarding the particular lease operation or the salability of the coal.

## § 1206.455 What records must I keep in order to support my calculations of royalty under this subpart?

If you value your coal under this subpart, you must retain all data relevant to the determination of the royalty that you paid. You can find recordkeeping requirements in parts 1207 and 1212 of this chapter.

- (a) You must show:
- (1) How you calculated the royalty value, including all allowable deductions; and
- (2) How you complied with this subpart.
- (b) Upon request, you must submit all data to ONRR, the representative of the Indian lessor, the Inspector General of the Department of the Interior, or other persons authorized to receive such information. Such data may include arm's-length sales and sales quantity data for like-quality coal that you or your affiliate sold, purchased, or otherwise obtained from the same mine, nearby mines, same region, or other regions. You must comply with any such requirement within the time that ONRR specifies.

# § 1206.456 What are my responsibilities to place production into marketable condition and to market production?

- (a) You must place coal in marketable condition and market the coal for the mutual benefit of the lessee and the lessor at no cost to the Indian lessor.
  - (b) If you use gross proceeds under an arm's-length contract to determine royalty, you must

increase those gross proceeds to the extent that the purchaser, or any other person, provides certain services that you normally are responsible to perform in order to place the coal in marketable condition or to market the coal.

# § 1206.457 When is an ONRR audit, review, reconciliation, monitoring, or other like process considered final?

Notwithstanding any provision in these regulations to the contrary, ONRR will not consider any audit, review, reconciliation, monitoring, or other like process that results in ONRR redetermining royalty due, under this subpart, final or binding as against the Federal government or its beneficiaries unless ONRR chooses to, in writing, formally close the audit period.

### § 1206.458 How do I request a valuation determination?

- (a) You may request a valuation determination from ONRR regarding any coal produced. Your request must:
  - (1) Be in writing;
- (2) Identify specifically all leases involved, all interest owners of those leases, and the operator(s) for those leases;
- (3) Completely explain all relevant facts. You must inform ONRR of any changes to relevant facts that occur before we respond to your request;
  - (4) Include copies of all relevant documents;
- (5) Provide your analysis of the issue(s), including citations to all relevant precedents (including adverse precedents); and
  - (6) Suggest a proposed valuation method.
  - (b) In response to your request, ONRR may:
  - (1) Request that the Assistant Secretary for Policy, Management and Budget issue a

determination;

- (2) Decide that ONRR will issue guidance; or
- (3) Inform you in writing that ONRR will not provide a determination or guidance. Situations in which ONRR typically will not provide any determination or guidance include, but are not limited to:
  - (i) Requests for guidance on hypothetical situations; or
  - (ii) Matters that are the subject of pending litigation or administrative appeals.
- (c)(1) A determination that the Assistant Secretary for Policy, Management and Budget signs is binding on both you and ONRR until the Assistant Secretary modifies or rescinds it.
- (2) After the Assistant Secretary issues a determination, you must make any adjustments in royalty payments that follow from the determination and, if you owe additional royalties, you must pay any additional royalties due, plus late payment interest calculated under § 1218.202 of this chapter.
- (3) A determination that the Assistant Secretary signs is the final action of the Department and is subject to judicial review under 5 U.S.C. 701–706.
- (d) Guidance that ONRR issues is not binding on ONRR, Tribes, individual Indian mineral owners, or you with respect to the specific situation addressed in the guidance.
- (1) Guidance and ONRR's decision whether or not to issue guidance or to request an Assistant Secretary determination, or neither, under paragraph (b) of this section, are not appealable decisions or orders under 30 CFR part 1290.
- (2) If you receive an order requiring you to pay royalty on the same basis as the guidance, you may appeal that order under 30 CFR part 1290.
  - (e) ONRR or the Assistant Secretary may use any of the applicable criteria in this subpart to

provide guidance or to make a determination.

- (f) A change in an applicable statute or regulation on which ONRR based any guidance, or the Assistant Secretary based any determination, takes precedence over the determination or guidance after the effective date of the statute or regulation, regardless of whether ONRR or the Assistant Secretary modifies or rescinds the guidance or determination.
- (g) ONRR may make requests and replies under this section available to the public, subject to the confidentiality requirements under § 1206.459.

### § 1206.459 Does ONRR protect information that I provide?

- (a) Certain information that you or your affiliate submit(s) to ONRR regarding royalties on coal, including deductions and allowances, may be exempt from disclosure.
- (b) To the extent that applicable laws and regulations permit, ONRR will keep confidential any data that you or your affiliate submit(s) that is privileged, confidential, or otherwise exempt from disclosure.
- (c) You and others must submit all requests for information under the Freedom of Information Act regulations of the Department of the Interior at 43 CFR part 2.

### § 1206.460 What general transportation allowance requirements apply to me?

- (a)(1) ONRR will allow a deduction for the reasonable, actual costs to transport coal from the lease to the point off of the lease or mine as determined under § 1206.461 or § 1206.462, as applicable.
- (2) Before you may take any transportation allowance, you must submit a completed page 1 of the Coal Transportation Allowance Report (Form ONRR-4293), under §§ 1206.463 and 1206.464 of this subpart. You may claim a transportation allowance retroactively for a period of not more than three months prior to the first day of the month when ONRR receives your form

#### ONRR-4293.

- (3) You may not use a transportation allowance that was in effect before January 1, 2017. You must use the provisions of this subpart to determine your transportation allowance.
  - (b) You may take a transportation allowance when:
  - (1) You value coal under § 1206.452 of this part;
- (2) You transport the coal from an Indian lease to a sales point that is remote from both the lease and mine; or
- (3) You transport the coal from an Indian lease to a wash plant when that plant is remote from both the lease and mine and, if applicable, from the wash plant to a remote sales point.
  - (c) You may not take an allowance for:
  - (1) Transporting lease production that is not royalty-bearing;
  - (2) In-mine movement of your coal; or
  - (3) Costs to move a particular tonnage of production for which you did not incur those costs.
  - (d) You may only claim a transportation allowance when you sell the coal and pay royalties.
- (e) You must allocate transportation allowances to the coal attributed to the lease from which it was extracted.
- (1) If you commingle coal produced from Indian and non-Indian leases, you may not disproportionately allocate transportation costs to Indian lease production. Your allocation must use the same proportion as the ratio of the tonnage from the Indian lease production to the tonnage from all production.
- (2) If you commingle coal produced from more than one Indian lease, you must allocate transportation costs to each Indian lease, as appropriate. Your allocation must use the same proportion as the ratio of the tonnage of each Indian lease's production to the tonnage of all

production.

- (3) For washed coal, you must allocate the total transportation allowance only to washed products.
  - (4) For unwashed coal, you may take a transportation allowance for the total coal transported.
- (5)(i) You must report your transportation costs on form ONRR-4430 as clean coal short tons sold during the reporting period multiplied by the sum of the per short-ton cost of transporting the raw tonnage to the wash plant and, if applicable, the per short-ton cost of transporting the clean coal tons from the wash plant to a remote sales point.
- (ii) You must determine the cost per short ton of clean coal transported by dividing the total applicable transportation cost by the number of clean coal tons resulting from washing the raw coal transported.
- (f) You must express transportation allowances for coal as a dollar-value equivalent per short ton of coal transported. If you do not base your or your affiliate's payments for transportation under a transportation contract on a dollar-per-unit basis, you must convert whatever consideration that you or your affiliate paid into a dollar-value equivalent.
  - (g) ONRR may determine your transportation allowance under § 1206.454 because:
  - (1) There is misconduct by or between the contracting parties;
- (2) ONRR determines that the consideration that you or your affiliate paid under an arm's-length transportation contract does not reflect the reasonable cost of the transportation because you breached your duty to market the coal for the mutual benefit of yourself and the lessor by transporting your coal at a cost that is unreasonably high. We may consider a transportation allowance unreasonably high if it is 10 percent higher than the highest reasonable measures of transportation costs, including, but not limited to, transportation allowances reported to ONRR

and the cost to transport coal through the same transportation system; or

- (3) ONRR cannot determine if you properly calculated a transportation allowance under § 1206.461 or § 1206.462 for any reason, including, but not limited to, your or your affiliate's failure to provide documents that ONRR requests under 30 CFR part 1212, subpart E.
- § 1206.461 How do I determine a transportation allowance if I have an arm's-length transportation contract or no written arm's-length contract?
- (a) If you or your affiliate incur(s) transportation costs under an arm's-length transportation contract, you may claim a transportation allowance for the reasonable, actual costs incurred for transporting the coal under that contract.
  - (b) You must be able to demonstrate that your or your affiliate's contract is at arm's-length.
- (c) If you have no written contract for the arm's-length transportation of coal, then ONRR will determine your transportation allowance under § 1206.454. You may not use this paragraph (c) if you or your affiliate perform(s) your own transportation.
- (1) You must propose to ONRR a method to determine the allowance using the procedures in § 1206.458(a).
- (2) You may use that method to determine your allowance until ONRR issues a determination.
- § 1206.462 How do I determine a transportation allowance if I do not have an arm's-length transportation contract?
- (a) This section applies if you or your affiliate do(es) not have an arm's-length transportation contract, including situations where you or your affiliate provide your own transportation services. Calculate your transportation allowance based on your or your affiliate's reasonable,

actual costs for transportation during the reporting period using the procedures prescribed in this section.

- (b) Your or your affiliate's actual costs may include:
- (1) Capital costs and operating and maintenance expenses under paragraphs (d), (e), and (f) of this section.
  - (2) Overhead under paragraph (g) of this section.
- (3) Depreciation under paragraph (h) of this section and a return on undepreciated capital investment under paragraph (i) of this section, or you may elect to use a cost equal to a return on the initial depreciable capital investment in the transportation system under paragraph (j) of this section. After you have elected to use either method for a transportation system, you may not later elect to change to the other alternative without ONRR's approval. If ONRR accepts your request to change methods, you may use your changed method beginning with the production month following the month when ONRR received your change request.
- (c) You may not use any cost as a deduction that duplicates all or part of any other cost that you use under this section.
- (d) Allowable capital investment costs are generally those for depreciable fixed assets (including costs of delivery and installation of capital equipment), which are an integral part of the transportation system.
  - (e) Allowable operating expenses include the following:
  - (1) Operations supervision and engineering
  - (2) Operations labor
  - (3) Fuel
  - (4) Utilities

- (5) Materials
- (6) Ad valorem property taxes
- (7) Rent
- (8) Supplies
- (9) Any other directly allocable and attributable operating expense that you can document
- (f) Allowable maintenance expenses include the following:
- (1) Maintenance of the transportation system
- (2) Maintenance of equipment
- (3) Maintenance labor
- (4) Other directly allocable and attributable maintenance expenses that you can document
- (g) Overhead, directly attributable and allocable to the operation and maintenance of the transportation system, is an allowable expense. State and Federal income taxes and Indian Tribal severance taxes and other fees, including royalties, are not allowable expenses.
- (h)(1) To calculate depreciation, you may elect to use either a straight-line depreciation method based on the life of the transportation system or the life of the reserves that the transportation system services, or you may elect to use a unit-of-production method. After you make an election, you may not change methods without ONRR's approval. If ONRR accepts your request to change methods, you may use your changed method beginning with the production month following the month when ONRR received your change request.
- (2) A change in ownership of a transportation system will not alter the depreciation schedule that the original transporter/lessee established for the purposes of the allowance calculation.
- (3) You may depreciate a transportation system only once with or without a change in ownership.

- (i) To calculate a return on undepreciated capital investment, multiply the remaining undepreciated capital balance as of the beginning of the period for which you are calculating the transportation allowance by the rate of return provided in paragraph (k) of this section.
- (j) As an alternative to using depreciation and a return on undepreciated capital investment, as provided under paragraph (b)(3) of this section, you may use as a cost an amount equal to the allowable initial capital investment in the transportation system multiplied by the rate of return determined under paragraph (k) of this section. You may not include depreciation in your allowance.
  - (k) The rate of return is the industrial rate associated with Standard & Poor's BBB rating.
- (1) You must use the monthly average BBB rate that Standard & Poor's publishes for the first month for which the allowance is applicable.
- (2) You must re-determine the rate at the beginning of each subsequent calendar year. § 1206.463 What are my reporting requirements under an arm's-length transportation contract?
- (a) You must use a separate entry on form ONRR-4430 to notify ONRR of an allowance based on transportation costs you or your affiliate incur(s).
- (b) ONRR may require you or your affiliate to submit arm's-length transportation contracts, production agreements, operating agreements, and related documents.
  - (c) You can find recordkeeping requirements in parts 1207 and 1212 of this chapter.
- (d)(1) You must submit page 1 of the initial form ONRR-4293 prior to, or at the same time as, you report the transportation allowance determined under an arm's-length contract on form ONRR-4430.
  - (2) The initial form ONRR-4293 is effective beginning with the production month when you

are first authorized to deduct a transportation allowance and continues until the end of the calendar year, or until the termination, modification, or amendment of the applicable contract or rate, whichever is earlier.

- (3) After the initial period when ONRR first authorized you to deduct a transportation allowance and for succeeding periods, you must submit the entire form ONRR-4293 by the earlier of the following:
  - (i) Within three months after the end of the calendar year
  - (ii) After the termination, modification, or amendment of the applicable contract or rate
- (4) You may request to use an allowance for a longer period than that required under paragraph (d)(2) of this section.
- (i) You may use that allowance beginning with the production month following the month when ONRR received your request to use the allowance for a longer period until ONRR decides whether to approve the longer period.
- (ii) ONRR's decision whether or not to approve a longer period is not appealable under 30 CFR part 1290.
- (iii) If ONRR does not approve the longer period, you must adjust your transportation allowance under § 1206.466.
- § 1206.464 What are my reporting requirements under a non-arm's-length transportation contract or no written arm's-length contract?
- (a) You must use a separate entry on form ONRR-4430 to notify ONRR of an allowance based on non-arm's-length transportation costs that you or your affiliate incur(s).
- (b) ONRR may require you or your affiliate to submit all data used to calculate the allowance deduction. You can find recordkeeping requirements in parts 1207 and 1212 of this chapter.

- (c)(1) You must submit an initial form ONRR-4293 prior to, or at the same time as, the transportation allowance determined under a non-arm's-length contract or no written arm's-length contract situation that you report on form ONRR-4430. If ONRR receives a form ONRR-4293 by the end of the month when the form ONRR-4430 is due, ONRR will consider the form to be received in a timely manner. You may base the initial form on estimated costs.
- (2) The initial form ONRR-4293 is effective beginning with the production month when you are first authorized to deduct a transportation allowance and continues until the end of the calendar year or termination, modification, or amendment of the applicable contract or rate, whichever is earlier.
- (3)(i) At the end of the calendar year for which you submitted a form ONRR-4293 based on estimates, you must submit another, completed form ONRR-4293 containing the actual costs for that calendar year.
- (ii) If the transportation continues, you must include on form ONRR-4293 your estimated costs for the next calendar year.
- (A) You must base the estimated transportation allowance on the actual costs for the previous reporting period plus or minus any adjustments based on your knowledge of decreases or increases that will affect the allowance.
- (B) ONRR must receive form ONRR-4293 within three months after the end of the previous calendar year.
- (d)(1) For new non-arm's-length transportation facilities or arrangements, on your initial ONRR-4293 form, you must include estimates of the allowable transportation costs for the applicable period.
  - (2) You must use your or your affiliate's most recently available operations data for the

transportation system as your estimate, if available. If such data is not available, you must use estimates based on data for similar transportation systems.

- (e) Upon ONRR's request, you must submit all data used to prepare your ONRR-4293 form. You must provide the data within a reasonable period of time, as ONRR determines.
- (f) Section 1206.466 applies when you amend your form ONRR-4293 based on the actual costs.

## § 1206.465 What interest and penalties apply if I improperly report a transportation allowance?

- (a)(1) If ONRR determines that you took an unauthorized transportation allowance, then you must pay any additional royalties due, plus late payment interest calculated under § 1218.202 of this chapter.
- (2) If you understated your transportation allowance, you may be entitled to a credit without interest.
- (b) If you improperly net a transportation allowance against the sales value of the coal instead of reporting the allowance as a separate entry on form ONRR-4430, ONRR may assess a civil penalty under 30 CFR part 1241.

## § 1206.466 What reporting adjustments must I make for transportation allowances?

(a) If your actual transportation allowance is less than the amount that you claimed on form ONRR-4430 for each month during the allowance reporting period, you must pay additional royalties due, plus late payment interest calculated under § 1218.202 of this chapter from the date when you took the deduction to the date when you repay the difference.

(b) If the actual transportation allowance is greater than the amount that you claimed on form ONRR-4430 for any month during the period reported on the allowance form, you are entitled to a credit without interest.

### § 1206.467 What general washing allowance requirements apply to me?

- (a)(1) If you determine the value of your coal under § 1206.452 of this subpart, you may take a washing allowance for the reasonable, actual costs to wash coal. The allowance is a deduction when determining coal royalty value for the costs that you incur to wash coal.
- (2) Before you may take any deduction, you must submit a completed page 1 of the Coal Washing Allowance Report (Form ONRR-4292), under §§ 1206.470 and 1206.471 of this subpart. You may claim a washing allowance retroactively for a period of not more than three months prior to the first day of the month when you have filed form ONRR-4292 with ONRR.
- (3) You may not use a washing allowance that was in effect before January 1, 2017. You must use the provisions of this subpart to determine your washing allowance.
  - (b) You may not:
  - (1) Take an allowance for the costs of washing lease production that is not royalty bearing.
- (2) Disproportionately allocate washing costs to Indian leases. You must allocate washing costs to washed coal attributable to each Indian lease by multiplying the input ratio determined under § 1206.451(e)(2)(i) by the total allowable costs.
- (c)(1) You must express washing allowances for coal as a dollar-value equivalent per short ton of coal washed.
- (2) If you do not base your or your affiliate's payments for washing under an arm's-length contract on a dollar-per-unit basis, you must convert whatever consideration that you or your affiliate paid into a dollar-value equivalent.

- (d) ONRR may determine your washing allowance under § 1206.454 because:
- (1) There is misconduct by or between the contracting parties;
- (2) ONRR determines that the consideration that you or your affiliate paid under an arm's-length washing contract does not reflect the reasonable cost of the washing because you breached your duty to market the coal for the mutual benefit of yourself and the lessor by washing your coal at a cost that is unreasonably high. We may consider a washing allowance to be unreasonably high if it is 10 percent higher than the highest other reasonable measures of washing, including, but not limited to, washing allowances reported to ONRR and costs for coal washed in the same plant or other plants in the region; or
- (3) ONRR cannot determine if you properly calculated a washing allowance under §§ 1206.467 through 1206.469 for any reason, including, but not limited to, your or your affiliate's failure to provide documents that ONRR requests under 30 CFR part 1212, subpart E.
- (e) You may only claim a washing allowance if you sell the washed coal and report and pay royalties.
- § 1206.468 How do I determine washing allowances if I have an arm's-length washing contract or no written arm's-length contract?
- (a) If you or your affiliate incur(s) washing costs under an arm's-length washing contract, you may claim a washing allowance for the reasonable, actual costs incurred.
  - (b) You must be able to demonstrate that your or your affiliate's contract is arm's-length.
- (c) If you have no contract for the washing of coal, then ONRR will determine your transportation allowance under § 1206.454. You may not use this paragraph (c), if you or your affiliate perform(s) your own washing. If you or your affiliate perform(s) the washing, then:
  - (1) You must propose to ONRR a method to determine the allowance using the procedures in

- § 1206.458(a).
- (2) You may use that method to determine your allowance until ONRR issues a determination.
- § 1206.469 How do I determine washing allowances if I do not have an non-arm's-length washing contract?
- (a) This section applies if you or your affiliate do(es) not have an arm's-length washing contract, including situations where you or your affiliate provides your own washing services. Calculate your washing allowance based on your or your affiliate's reasonable, actual costs for washing during the reporting period using the procedures prescribed in this section.
  - (b) Your or your affiliate's actual costs may include:
- (1) Capital costs and operating and maintenance expenses under paragraphs (d), (e), and (f) of this section.
  - (2) Overhead under paragraph (g) of this section.
- (3) Depreciation under paragraph (h) of this section and a return on undepreciated capital investment under paragraph (i) of this section, or a cost equal to a return on the initial depreciable capital investment in the wash plant under paragraph (j) of this section. After you have elected to use either method for a wash plant, you may not later elect to change to the other alternative without ONRR's approval. If ONRR accepts your request to change methods, you may use your changed method beginning with the production month following the month when ONRR received your change request.
- (c) You may not use any cost as a deduction that duplicates all or part of any other cost that you use under this section.
  - (d) Allowable capital investment costs are generally those for depreciable fixed assets

(including costs of delivery and installation of capital equipment), which are an integral part of the wash plant.

- (e) Allowable operating expenses include the following:
- (1) Operations supervision and engineering
- (2) Operations labor
- (3) Fuel
- (4) Utilities
- (5) Materials
- (6) Ad valorem property taxes
- (7) Rent
- (8) Supplies
- (9) Any other directly allocable and attributable operating expenses that you can document
- (f) Allowable maintenance expenses include the following:
- (1) Maintenance of the wash plant
- (2) Maintenance of equipment
- (3) Maintenance labor
- (4) Other directly allocable and attributable maintenance expenses that you can document
- (g) Overhead, directly attributable and allocable to the operation and maintenance of the wash plant is an allowable expense. State and Federal income taxes and Indian Tribal severance taxes and other fees, including royalties, are not allowable expenses.
- (h)(1) To calculate depreciation, you may elect to use either (i) a straight-line depreciation method based on the life of the wash plant or the life of the reserves that the wash plant services, or you may elect to use (ii) a unit-of-production method. After you make an election, you may

not change methods without ONRR's approval. If ONRR accepts your request to change methods, you may use your changed method beginning with the production month following the month when ONRR received your change request.

- (2) A change in ownership of a wash plant will not alter the depreciation schedule that the original washer/lessee established for the purposes of the allowance calculation.
  - (3) With or without a change in ownership, you may depreciate a wash plant only once.
- (i) To calculate a return on undepreciated capital investment, multiply the remaining undepreciated capital balance as of the beginning of the period for which you are calculating the washing allowance by the rate of return provided in paragraph (k) of this section.
- (j) As an alternative to using depreciation and a return on undepreciated capital investment, as provided under paragraph (b)(3) of this section, you may use as a cost an amount equal to the allowable initial capital investment in the wash plant multiplied by the rate of return as determined under paragraph (k) of this section. You may not include depreciation in your allowance.
  - (k) The rate of return is the industrial rate associated with Standard & Poor's BBB rating.
- (1) You must use the monthly average BBB rate that Standard & Poor's publishes for the first month for which the allowance is applicable.
- (2) You must re-determine the rate at the beginning of each subsequent calendar year.

## § 1206.470 What are my reporting requirements under an arm's-length washing contract?

- (a) You must use a separate entry on form ONRR-4430 to notify ONRR of an allowance based on washing costs that you or your affiliate incur(s).
- (b) ONRR may require you or your affiliate to submit arm's-length washing contracts, production agreements, operating agreements, and related documents.

- (c) You can find recordkeeping requirements in parts 1207 and 1212 of this chapter.
- (d)(1) You must file an initial form ONRR-4292 prior to, or at the same time as, the washing allowance determined under an arm's-length contract or no written arm's-length contract situation that you report on form ONRR-4430. If ONRR receives a form ONRR-4292 by the end of the month when the form ONRR-4430 is due, ONRR will consider the form to be received in a timely manner.
- (2) The initial form ONRR-4292 is effective beginning with the production month when you are first authorized to deduct a washing allowance and continues until the end of the calendar year, or until the termination, modification, or amendment of the applicable contract or rate, whichever is earlier.
- (3) After the initial period that ONRR first authorized you to deduct a washing allowance, and for succeeding periods, you must submit the entire form ONRR-4292 by the earlier of the following:
  - (i) Within three months after the end of the calendar year.
  - (ii) After the termination, modification, or amendment of the applicable contract or rate.
- (4) You may request to use an allowance for a longer period than that required under paragraph (d)(2) of this section.
- (i) You may use that allowance beginning with the production month following the month when ONRR received your request to use the allowance for a longer period until ONRR decides whether to approve the longer period.
- (ii) ONRR's decision whether or not to approve a longer period is not appealable under 30 CFR part 1290.

- (iii) If ONRR does not approve the longer period, you must adjust your transportation allowance under § 1206.466.
- § 1206.471 What are my reporting requirements under a non-arm's-length washing contract or no written arm's-length contract?
- (a) You must use a separate entry on form ONRR-4430 to notify ONRR of an allowance based on non-arm's-length washing costs that you or your affiliate incur(s).
- (b) ONRR may require you or your affiliate to submit all data used to calculate the allowance deduction. You can find recordkeeping requirements in parts 1207 and 1212 of this chapter.
- (c)(1) You must submit an initial form ONRR-4292 prior to, or at the same time as, the washing allowance determined under a non-arm's-length contract or no written arm's-length contract situation that you report on form ONRR-4430. If ONRR receives a form ONRR-4292 by the end of the month when the form ONRR-4430 is due, ONRR will consider the form to be received in a timely manner. You may base the initial reporting on estimated costs.
- (2) The initial form ONRR-4292 is effective beginning with the production month when you are first authorized to deduct a washing allowance and continues until the end of the calendar year or termination, modification, or amendment of the applicable contract or rate, whichever is earlier.
- (3)(i) At the end of the calendar year for which you submitted a form ONRR-4292, you must submit another, completed form ONRR-4292 containing the actual costs for that calendar year.
- (ii) If coal washing continues, you must include on form ONRR-4292 your estimated costs for the next calendar year.

- (A) You must base the estimated coal washing allowance on the actual costs for the previous period plus or minus any adjustments based on your knowledge of decreases or increases that will affect the allowance.
- (B) ONRR must receive form ONRR-4292 within three months after the end of the previous calendar year.
- (d)(1) For new non-arm's-length washing facilities or arrangements on your initial form ONRR-4292, you must include estimates of allowable washing costs for the applicable period.
- (2) You must use your or your affiliate's most recently available operations data for the wash plant as your estimate, if available. If such data is not available, you must use estimates based on data for similar wash plants.
- (e) Upon ONRR's request, you must submit all data that you used to prepare your forms ONRR-4293. You must provide the data within a reasonable period of time, as ONRR determines.
- (f) Section 1206.472 applies when you amend your form ONRR-4292 based on the actual costs.

### § 1206.472 What interest and penalties apply if I improperly report a washing allowance?

- (a)(1) If ONRR determines that you took an unauthorized washing allowance, then you must pay any additional royalties due, plus late payment interest calculated under § 1218.202 of this chapter.
- (2) If you understated your washing allowance, you may be entitled to a credit without interest

(b) If you improperly net a washing allowance against the sales value of the coal instead of reporting the allowance as a separate entry on form ONRR-4430, ONRR may assess a civil penalty under 30 CFR part 1241.

### § 1206.473 What reporting adjustments must I make for washing allowances?

- (a) If your actual washing allowance is less than the amount that you claimed on form ONRR-4430 for each month during the allowance reporting period, you must pay additional royalties due, plus late payment interest calculated under § 1218.202 of this chapter from the date when you took the deduction to the date when you repay the difference.
- (b) If the actual washing allowance is greater than the amount that you claimed on form ONRR-4430 for any month during the period reported on the allowance form, you are entitled to a credit without interest.

[FR Doc. 2020-20560 Filed: 9/30/2020 8:45 am; Publication Date: 10/1/2020]